SECOND AMENDED AND RESTATED DOWNTOWN DISTRICT REDEVELOPMENT PLAN

REXBURG URBAN RENEWAL PROJECT

REXBURG REDEVELOPMENT AGENCY

CITY OF REXBURG, IDAHO

Ordinance No. 910
Adopted December 17, 2003
Effective December 22, 2003, Publication

Amended and Restated Plan
Ordinance No. 1035
Adopted December 2, 2009
Effective December 12, 2009, Publication

Second Amended and Restated Plan
Ordinance No. ____
Adopted ______, 2014
Effective ______, 2014, Publication

TABLE OF CONTENTS

100	INTR	ODUCTION	1		
		100.1 General Procedures of the Agency	6		
	101	Provisions Necessary to Meet State and Local Requirements	6		
		101.1 Conformance with the Idaho Urban Renewal Law of 1965,			
		as Amended	6		
		101.2 History and Current Conditions	9		
	102	Purpose of Activities	. 10		
200		RIPTION OF PROJECT AREA			
300	PROP	PROPOSED REDEVELOPMENT ACTIONS			
	301	General	. 12		
	302	Urban Renewal Plan Objectives			
	303	Participation Opportunities and Agreement	. 16		
		303.1 Participation Agreements	16		
	304	Cooperation with Public Bodies	. 18		
	305	Property Acquisition			
		305.1 Real Property	20		
		305.2 Personal Property			
	306	Property Management	23		
	307	Relocation of Persons (Including Individuals and Families),			
		Business Concerns, and Others Displaced by the Project	23		
	308	Demolition, Clearance, Building Site Preparation and			
		Construction Activities			
		308.1 Demolition and Clearance			
		308.2 Building Site Preparation and Construction Activities			
	309	Property Disposition and Development			
		309.1 Real Property Disposition Development	25		
		309.1.1 General			
		309.1.2 Disposition and Development Documents			
		309.1.3 Development by the Agency			
		309.1.4 Development Plans			
	310	Personal Property Disposition			
	311	Rehabilitation and Conservation			
	312	Participation with Private or Public Development			
	313	Conforming Owners			
	314	Arts Funding	32		
400		PERMITTED IN THE PROJECT AREA			
	401	Redevelopment Plan Map and Development Strategy			
	402	Designated Land Uses			
		402.1 Land Use Classifications			
	403	Other Land Uses	33		
		403.1 Public Rights-of-Way			
		403.2 Other Public, Semi-Public, Institutional, and Nonprofit Uses			
		403.3 Interim Uses			
	404	General Controls and Limitations	34		

		404.1 Construction	34		
		404.2 Rehabilitation and Retention of Properties	35		
		404.3 Limitation on Type, Size, and Height of Building			
		404.4 Open Spaces, Landscaping, Light, Air, and Privacy	35		
		404.5 Signs	35		
		404.6 Utilities			
		404.7 Incompatible Uses	36		
		404.8 Nondiscrimination and Nonsegregation	36		
		404.9 Subdivision of Parcels			
		404.10 Minor Variations	36		
		404.11 Off-Street Loading	37		
		404.12 Off-Street Parking	37		
	405	Design for Development	37		
		405.1 Design Guidelines for Development	37		
		405.2 Design Guidelines for Development under a Disposition and			
		Development Agreement or Owner Participation Agreement	38		
		405.3 Nonconforming Uses	39		
		405.4 Design Review			
500	METI	HODS OF FINANCING THE PROJECT			
	501	General Description of the Proposed Financing Method			
	502	Revenue Bond Funds			
	503	Other Loans and Grants			
	504	Revenue Allocation Financing Provisions	41		
		504.1 Economic Feasibility Study	44		
		504.2 Assumptions and Conditions/Economic Feasibility Statement			
		504.3 Ten Percent Limitation			
		504.4 Financial Limitation	47		
	505	Participation with Local Improvement Districts and Business			
		Improvement Districts			
	506	Issuance of Debt and Debt Limitation			
	507	Impact on Other Taxing Districts			
	508	Phasing and Other Fund Sources			
	509	[Reserved]	53		
	510	Lease Revenue, Parking Revenue, and Bonds	53		
600	ACTI	ONS BY THE CITY			
	601	Maintenance of Public Improvements			
700		DRCEMENT			
800		DURATION OF THIS PLAN			
900	PROCEDURE FOR AMENDMENT58				
1000	SEVERABILITY59				
1100	ANNUAL REPORT59				
1101	APPENDICES, ATTACHMENTS, EXHIBITS, TABLES				

ATTACHMENTS

Attachment 1	Description of the Project Area and Revenue Allocation Area
Attachment 2	Project Area- Revenue Allocation Area Boundary Map
Attachment 3	Private Properties Which May be Acquired by Agency
Attachment 4	Map Depicting Expected Land Uses and Current Zoning within the Revenue Allocation Area and Project Area
Attachment 5	Statement of Proposed Public Improvements, Costs, Revenues, Tax Impacts and Financing Methods (6-12-2014)
Attachment 5A	Estimated Net Taxable Value of New Private Development (Commercial/Residential) Rexburg Downtown Urban Renewal Project (6-12-2014)
Attachment 5B	Estimated Annual Tax Revenue Allocations Rexburg Downtown Urban Renewal Project (6-12-2014)
Attachment 5C	Estimated Annual Revenues and Costs Rexburg Downtown Urban Renewal Project (6-12-2014)

SECOND AMENDED AND RESTATED DOWNTOWN DISTRICT REDEVELOPMENT PLAN FOR REXBURG URBAN RENEWAL PROJECT

REXBURG REDEVELOPMENT AGENCY CITY OF REXBURG, IDAHO

100 INTRODUCTION

This is the Second Amended and Restated Downtown District Redevelopment Plan¹ (the "Plan") for the Downtown Urban Renewal Project (the "Project Area," which includes the Downtown Project Area of 2003 (the "2003 Project Area"), the West 2nd South Hemming Site (the "2009 Project Area") and a new area described below as the East 2nd South Area), in the city of Rexburg (the "City"), county of Madison, state of Idaho, and consists of the text contained herein and the following attachments:

Description of the Project Area and Revenue Allocation Area (Attachment 1);

Project Area- Revenue Allocation Area Boundary Map (Attachment 2);

Private Properties Which May be Acquired by Agency (Attachment 3);

Map Depicting Expected Land Uses and Current Zoning within the Revenue Allocation Area and Project Area (Attachment 4);

Statement of Proposed Public Improvements, Costs, Revenues, Tax Impacts and Financing Methods (6-12-2014) (Attachment 5);

Estimated Net Taxable Value of New Private Development (Commercial/ Residential) Rexburg Downtown Urban Renewal Project, as Amended (6-12-2014) (Attachment 5A);

Estimated Annual Tax Revenue Allocations Rexburg Downtown Urban Renewal Project, as Amended (6-12-2014) (Attachment 5B); and

¹ This Second Amended and Restated Downtown District Redevelopment Plan is organized in a manner which, instead of showing new text underlined and text deleted as crossed out, simply restates in total the text of this Plan. Many of the tables and exhibits from the original 2003 Project Area and the 2009 Project Area are not repeated in this Plan for ease of review and analysis. Additionally, much of the financial information and improvement list has been replaced or superseded. The original work for the 2003 Project Area and the 2009 Project Area is available through the Agency or the city of Rexburg.

Estimated Annual Revenues and Costs Rexburg Downtown Urban Renewal Project, as Amended (6-12-2014) (Attachment 5C).

The term "Project" is used herein to describe the overall activities defined in this Plan and conforms with the statutory definition of the urban renewal project. Reference is specifically made to Idaho Code Section 50-2018(10) and 50-2903(13) for the various activities contemplated by the term "Project." Such activities include both private and public development of property within the Project Area. The term "Project" is not meant to refer to a specific activity or development scheme. Collectively, the 2003 Project Area, the 2009 Project Area and the East 2nd South Area are referred to as the "Project Area."

This Plan was prepared for the Rexburg Urban Renewal Agency, aka the Rexburg Redevelopment Agency (the "Agency"), Board of Commissioners, by its consultants and staff of the Agency pursuant to the Idaho Urban Renewal Law of 1965 (Chapter 20, Title 50, Idaho Code), as amended (the "Law"), the Local Economic Development Act (Chapter 29, Title 50, Idaho Code), as amended (the "Act"), and all applicable local laws and ordinances.

The proposed redevelopment of the Project Area as described in this Plan conforms to the City of Rexburg Vision 2020 Comprehensive Plan (the "Comprehensive Plan"), adopted by the City Council of the city of Rexburg ("City Council") on March 4, 2009, pursuant to Resolution No. 2009-03, as amended.

The Agency may create several planning documents that generally describe the overall Project and identify certain specific public and private capital improvement projects. Because of the changing nature of the Project, these documents, by necessity, must be dynamic and flexible. The Agency anticipates that these documents will be modified as circumstances warrant. Any modification, however, shall not be deemed as an amendment of this Plan. No modification will be deemed effective if it is in conflict with this Plan. The planning documents are purposely

flexible and do not constitute specific portions of the Plan. Provided, however, prior to the adoption of any planning document or proposed modification to any planning document, the Agency shall notify the City and publish a public notice of such proposed modification at least thirty (30) days prior to the consideration of such proposed modification, thus, providing the City and any other interested person or entity an opportunity to comment on said proposed modification. The Agency Board shall consider any such comments and determine whether to adopt the modification. The planning documents apply to redevelopment activity within the Project Area as described herein. In the event of any conflict between this Plan and the appended documents, the provisions of this Plan shall control. The Agency intends to rely heavily on any applicable City design standards which may cover all or part of the Project Area.

This Plan provides the Agency with powers, duties, and obligations to implement and further the program generally formulated in this Plan for redevelopment, rehabilitation, and revitalization of the area within the boundaries of the Project Area. The Agency retains all powers allowed by the Law and Act. Because of the long-term nature of this Plan and the need to retain flexibility to respond to market and economic conditions, property owner and developer interests, and opportunities from time to time presented for redevelopment, this Plan does not present a precise plan or establish specific projects for redevelopment, rehabilitation, and revitalization of any area within the Project Area nor does this Plan present specific proposals in an attempt to solve or alleviate the concerns and problems of the community relating to the Project Area. Instead, this Plan presents a process and a basic framework within which specific plans will be presented, specific projects will be established, and specific solutions will be proposed, and by which tools are provided to the Agency to fashion, develop, and proceed with such specific plans, projects, and solutions. In particular this Plan attempts to respond to the challenges created by the development and enhancement of Brigham Young University-Idaho campus located in Rexburg, Idaho.

Implementation of this Plan will require public co-investment to help stimulate desired private development. Typically, the public will fund enhanced public improvements like utilities, streets, alley improvements, storm drainage facilities, sidewalks, street lights, traffic signals, parking facilities, public buildings, or open space/plazas which, in turn, create an attractive setting for adjacent private investment in office, retail, residential housing, or other commercial facilities.

The particular projects or redevelopment projects by private entities described herein are not intended to be an exclusive or exhaustive list of potential redevelopment activity. Allowed projects are those activities which comply with the Law and the Act and meet the overall objectives of this Plan. The public-private relationship is crucial in the successful redevelopment of the Project Area.

The purpose of the Law will be attained through and the major goals of this Plan are:

- a. The elimination of environmental deficiencies in the Project Area, including, among others, deteriorated and inadequate public improvements including certain streets and improvements; improvements to public utilities including water and sewer improvements, fire protection systems, railroad spurs and crossings (as allowed by law); streetlights; other public improvements; removal, burying, or relocation of overhead utilities; extension of electrical distribution lines and transformers; improvement of irrigation and drainage ditches and laterals; improvement of storm drainage facilities; and environmental remediation of brownfield sites;
- b. The assembly of land into parcels suitable for modern, integrated development with improved setback, parking, pedestrian, and vehicular circulation in the Project Area;
- c. The replanning, redesign, and development of undeveloped or underdeveloped areas which are stagnant or improperly utilized;
- d. The strengthening of the economic base of the Project Area and the community by installation of needed public improvements and facilities to stimulate new private development, commercial expansion, employment, and economic growth;
- e. The establishment and implementation of performance criteria to assure high site design standards, environmental quality, and other design elements which provide unity and integrity to the entire Project Area;

- f. The strengthening of the tax base by encouraging private development, thus, increasing the assessed valuation of properties within the Project Area as a whole and benefiting the various taxing districts in which the Project Area is located;
- g. The creating of public spaces, gateway entries, and the like;
- h. The provision of civic buildings and public facilities owned or occupied by the Agency or other public entities including the City;
- i. The provision of adequate land for open space, street rights-of-way and pedestrian rights-of-way, alley improvements, sidewalks, street lights, parking facilities, traffic signals;
- j. Implementation of the Comprehensive Plan by the Agency within the Project Area to the extent funding is available and the implementation if activities are eligible activities under the Law and Act; and
- k. Installation, construction or reconstruction of public facilities or buildings, including but not limited to fire stations and/or police stations.

The Agency retains all powers allowed by law. The Agency will encourage projects with those activities which comply with the Law and the Act and meet the overall objectives of this Plan.

A primary purpose of this Plan is to provide an update of historical activities of the Agency since 2003, a projection of remaining activities through 2027, and the addition of the East 2nd South Area. The 2003 Plan provided a term of twenty-four years but showed projections and estimates only through 2013/2014, with the expectation that the Agency might have completed those activities within that time frame. Because of a variety of circumstances, the activities took longer to achieve, and in 2009, the 2003 Plan was amended, in part, to add an additional geographic area referred to as West 2nd South, or the Hemming Site. This Plan describes projected activities through 2027, the Plan's termination date. An additional purpose of this Plan is to update the Plan to include legislative changes since 2009.

The Agency will encourage projects with those activities which comply with the Law and the Act and meet the overall objectives of this Plan.

100.1 General Procedures of the Agency

The Agency is a public body, corporate and politic, as defined and described under the Law and the Act. The Agency is also governed by its bylaws as authorized by the Law and adopted by the Agency. Under the Law, the Agency is governed by the Idaho open meeting law, the Public Records Act, the Ethics in Government Act, financial reporting requirements, and the competitive bidding requirements under Chapter 28, Title 67, Idaho Code.

Generally, the Agency shall conduct all meetings in open session and allow meaningful public input as mandated by the issue considered or by any statutory or regulatory provision. Whenever in this Plan it is stated that the Agency may modify, change, or adopt certain policy statements or contents of this Plan not requiring a formal amendment to the Plan as required by the Law or the Act, it shall be deemed to mean a consideration by the Board of such policy or procedure, duly noticed upon the Agency meeting agenda, considered by the Agency at an open public meeting, and adopted by a majority of the members present, constituting a quorum, unless any provision herein provides otherwise.

101 Provisions Necessary to Meet State and Local Requirements

101.1 Conformance with the Idaho Urban Renewal Law of 1965, as Amended

The laws of the state of Idaho require that an urban renewal plan be prepared for an area certified as an urban renewal area by the City Council. The 2003 Project Area was certified by the City Council by Resolution No. 2003-06 on March 19, 2003.

With the adoption of Resolution No. 2003-06, the City Council found the 2003 Project Area a deteriorated and deteriorating area existing in the City as defined by the Law and Act, and authorized the preparation of an urban renewal plan.

On October 29, 2003, the Agency formally recommended adoption of the 2003 Plan by passage of Resolution No. 2003-2. The plan was then formally submitted to the Mayor of the City.

In accordance with the Law, the 2003 Plan was submitted to the Planning and Zoning Commission of the City. After consideration of the 2003 Plan, the Commission reported to the City Council stating that the 2003 Plan was in conformity with the Comprehensive Plan of the City.

Pursuant to the Law and the Act, the City Council, having published due notice thereof, a public hearing was held on the 2003 Plan. Notice of the hearing was duly published in a newspaper having general circulation. The City Council adopted the 2003 Plan on December 17, 2003, by Ordinance No. 910, deemed effective upon publication on December 22, 2003.

Subsequent to the establishment of the 2003 Project Area, the Agency reviewed the eligibility of the West 2nd South Hemming Site as an urban renewal area. The 2009 Project Area, amending the 2003 Project Area, was certified by the City Council on September 3, 2008, by adoption of City Council Resolution 2008-18.

With the adoption of Resolution No. 2008-18, the City Council found the 2009 Project

Area a deteriorated and deteriorating area existing in the City as defined by the Law and Act, and
authorized the preparation of the first amended and restated urban renewal plan.

On October 15, 2009, the Agency Board formally recommended adoption of the 2009 Plan, amending the 2003 Plan, by passage of Agency Resolution No. 2009-04. The 2009 Plan

was then formally submitted to the Mayor and City Council. After consideration of the 2009 Plan, the Commission reported to the City Council stating that the 2003 Plan was in conformity with the Comprehensive Plan of the City.

In accordance with the Law and Act, the City Council having published due notice thereof, a public hearing was held on the 2009 Plan, amending the 2003 Plan, on December 2, 2009. Notice of the hearing was duly published in a newspaper of general circulation. The City Council adopted this Plan on December 2, 2009, by Ordinance No. 1035, deemed effective upon publication on December 12, 2009.

In 2014, the Agency considered whether to amend the Plan to add additional projects.

Additionally, the Agency reviewed the eligibility of a geographic area adjacent and contiguous to the 2003 and 2009 Project Areas, referred to as the East 2nd South Area for purposes of determining whether to amend the Plan. The East 2nd South Area was certified by the City Council on July 2, 2014, by adoption of City Council Resolution 2014-12.

With the adoption of Resolution No. 2014-12, the City Council found the East 2nd South Area to be a deteriorated and deteriorating area existing in the City as defined by the Law and Act, and authorized the preparation of the second amended and restated urban renewal plan.

On July 24, 2014, the Agency Board formally recommended adoption of this Plan, by passage of Agency Resolution No. 2014-6. This Plan was then formally submitted to the Mayor and City Council. After consideration of the this Plan, the Commission reported to the City Council stating that this Plan was in conformity with the Comprehensive Plan of the City.

 , 2014, by Ordinance _____, deemed effective upon publication on , 2014.

101.2 History and Current Conditions

A summary of the Agency's activities since 2003 is described on Attachment 5C. Since the adoption of the initial urban renewal plan in 2003, the Agency has focused on approving an overall downtown planning document. The Agency has also acquired certain property and undertaken certain demolition of structures to provide enhanced access to public parking.

The original project area was the subject of an initial Eligibility Report dated January 31, 2003. The Downtown District Area is a deteriorating area because of the presence of various conditions, most of which are related to the public infrastructure or certain private improvements or facilities which are deteriorating in nature. Either public infrastructure is older and needs to be replaced and/or upgraded or it is grossly inadequate to serve planned new development. In either case, the result is the same; existing development is often discouraged from upgrading and expanding, and new development is often slowed or thwarted because of the lack of necessary public infrastructure. Certain parcelization, inadequate parking, and/or potential of the loss of parking hinder development opportunity.

During 2008 and 2009, the Agency and other interested parties began to examine the need for an expansion of the original project area to include what has sometimes been referred to as the West 2nd South Hemming Site. This additional project area responds to certain deteriorating conditions, development opportunity, and the need for public services and improvements.

During 2014, the Agency and other interested parties began to examine the need to further expand the amended project area to include the East 2nd South Area. The infrastructure in this area is deteriorated or deteriorating and is inadequate to serve planned new developments in

the Project Area. The East 2nd South Area lacks sidewalks and streetlights. Several rights-of-way require reconstruction and new traffic signals. Finally, improvements are required to the sewer and water systems, as well as to the storm water facilities and systems. Furthermore, the Agency also reviewed the need for additional projects in the Project Area and identified certain public facilities requiring updating in order to serve the new development in the Project Area, including the need for an upgraded fire station. This type of improvement was not specifically contemplated by the original 2003 Plan or the 2009 Amended and Restated Plan.

The preparation and approval of an urban renewal plan, including a revenue allocation financing provision, gives the City additional resources to solve the public infrastructure problems in this area. Revenue allocation financing should help to improve the situation. In effect, property taxes generated by new developments within the area may be used by the City's urban renewal agency to finance a variety of needed public improvements and facilities. Finally, some of the new developments may also generate new jobs in the community that would, in turn, benefit area residents.

102 Purpose of Activities

The description of activities, public improvements, and the estimated costs of those items are intended to create an outside limit of the Agency's activity. The Agency reserves the right to change amounts from one category to another as long as the overall total amount estimated is not substantially exceeded. The items and amounts are not intended to relate to any one particular development, developer, or owner. Rather, the Agency intends to discuss and negotiate with any owner or developer who seeks Agency assistance. During such negotiation, the Agency will determine, on an individual basis, the eligibility of the activities sought for Agency funding and the amount the Agency may fund by way of percentage or other criteria. The Agency will also take into account the amount of revenue allocation proceeds estimated to be generated from the

developer's activities. The Agency also reserves the right to establish, by way of policy, its funding percentage or participation, which would apply to all developers and owners.

Throughout this Plan there are references to Agency activities, Agency funding, and the acquisition, development, and contribution of public improvements. Such references do not necessarily constitute a full, final, and formal commitment by the Agency but rather grant to the Agency the discretion to participate as stated subject to achieving the objectives of this Plan and provided such activity is deemed eligible under the Law and the Act. In some respects the activities listed in Attachment 5 are concepts which will be determined or prioritized as the overall Project Area develops.

The Agency reserves the right to prioritize the projects described in this Plan. The Agency also reserves the right to retain its flexibility in funding the various activities. The Agency also reserves its discretion and flexibility in deciding which improvements should be funded and at what level, whether using its own funds or funds generated by other sources.

The activities listed in Attachment 5 are also prioritized by way of importance to the Agency by the amounts funded and by year of funding, with earlier years reflecting the more important activities, achievement of higher objectives, long term goals, and commitments. As required by the Law and Act, the Agency will adopt more specific budgets annually.

200 DESCRIPTION OF PROJECT AREA

The boundaries of the Project Area and of the Revenue Allocation Area are described in Attachment 1, which is attached hereto and incorporated herein by reference, and are shown on the Project Area and Revenue Allocation Boundary Map, attached hereto as Attachment 2 and incorporated herein by reference. The Project Area now includes the geographic area initially determined to be eligible for urban renewal activity by virtue of the 2003 Eligibility Report dated January 31, 2003, the West 2nd South Area Hemming Site determined to be eligible for urban

renewal activity pursuant to the 2009 Eligibility Report, dated September 9, 2009, and the East 2nd South Area determined to be eligible for urban renewal activity pursuant to the 2014 Eligibility Report, dated June 12, 2014. As originally adopted in 2003, the urban renewal area and revenue allocation area are not co-terminous, as the revenue allocation area does not include the Melaleuca property on Block 39. This distinction continued through the 2009 amendment, and through this amendment adding the East 2nd South Area. For purposes of boundary descriptions and use of proceeds for payment of improvements, the boundary shall be deemed to extend to the outer boundary of rights-of-way or other natural boundary unless otherwise stated.

300 PROPOSED REDEVELOPMENT ACTIONS

301 General

The Agency proposes to eliminate and prevent deterioration and the spread of deteriorating conditions in the Project Area by:

- 1. Acquisition of certain real property (if needed) and through the voluntary measures described in Section 305;
- 2. Demolition or removal of certain buildings and improvements for public rightsof-way for streets, utilities, walkways, and other improvements for public facility building sites, to eliminate unhealthful, unsanitary, or unsafe conditions, improve density, eliminate obsolete or other uses detrimental to the public welfare, or otherwise to remove or to prevent the spread of deteriorating or deteriorated conditions;
- 3. Provision for participation by property owners within the Project Area to achieve the objectives of this Plan;
- 4. Management of any property acquired by and under the ownership and control of the Agency;
- 5. Provision for relocation assistance to displaced Project Area occupants, as required by law;
- 6. The installation, construction, or reconstruction of streets, railroad spurs (as allowed by law), utilities, including electrical distribution and transmission lines in underground configuration, if needed to encourage new developments, fiber optic or other communication systems, parking facilities, and other public

improvements, including, but not limited to, irrigation and drainage laterals and ditches, canal crossings, storm drain systems, water and sewer improvements, fire protection systems, streetlights, traffic signals, sidewalks, curbs, gutters, and other public improvements, including community facilities owned or occupied by the Agency or other public agencies, including the City's walkways, public open spaces, community centers, cultural centers and visitors or information centers as may be deemed appropriate by the Board, and also including other public improvements, such as, but not limited to, installation, construction or reconstruction of fire stations and/or police stations;

- 7. Disposition of property for uses in accordance with this Plan;
- 8. The redevelopment of land by private enterprise or public agencies for uses in accordance with this Plan;
- 9. Rehabilitation of structures and improvements by present owners, their successors, and the Agency;
- 10. Preparation and assembly of adequate sites for the development and construction of facilities for commercial, public, mixed-use development, office, appropriate retail, and other ancillary uses;
- 11. As allowed by law, lend or invest federal funds to facilitate redevelopment;
- 12. Construction of foundations, platforms, and other like structural forms necessary for the provision or utilization of air rights, sites for buildings to be used for residential, public, commercial, and other uses contemplated by the Plan, and to provide utilities to the development site; and
- 13. Coordinating with the City in the implementation of the City's Comprehensive Plan within the Project Area.

In the accomplishment of these purposes and activities and in the implementation and the furtherance of this Plan, the Agency is authorized to use all the powers provided in this Plan and all the powers now or hereafter permitted by law. The Agency intends to encourage development of a mixed-use project consisting of governmental, residential, office, and supporting commercial and retail. For purposes of this Plan, the reference to "Mixed-Use Development" shall mean this objective.

302 Urban Renewal Plan Objectives

Urban renewal action is necessary in the Project Area to combat problems of physical deterioration or deteriorating conditions.

The Project Area consists of the original approximately seven (7) city blocks bordered by 2nd West on the west, 2nd East on the east, 1st North on the north, and 1st South on the south. The 2009 amendment added the West 2nd South Area Hemming Site that included the area of West 1st South on the north, South 1st West on the east, properties on West 2nd South on the south, and South 2nd West on the west. The East 2nd South Area includes the following public street rights-of way:

- East 2nd South Street from South 1st West Street to South 2nd East Street;
- 2. South Center Street from East 1st South Street to East 2nd South Street;
- College Avenue from East 1st South Street to East 2nd South Street;
- 4. South 1st East Street from East 1st South Street to East 2nd South Street;
- 5. Princeton Court; and
- 6. South 2nd East from East 1st South Street to East 2nd South Street.

The area has a history of a slow-growing tax base primarily attributed to inadequate and deteriorating public improvements and facilities, poorly maintained properties, undeveloped and underdeveloped properties, diverse property ownership, parcel site and configuration, and other deteriorating factors.

Hence, the Plan for the Project Area is a proposal for street and utility improvements to provide an improved environment for new commercial, residential, public and Mixed-Use Development developments; eliminate unsafe conditions; assist potential owner participation and other developers to create appropriate development sites through parcelization of existing larger

parcels and, where necessary, through acquisition, demolition, and disposition activities; and otherwise prevent the extension of deterioration and reverse the deteriorating action of the area.

Any streets or other rights-of-way to be vacated or relocated will create additional building area for Mixed-Use Development or public use. Vacations or relocations must be requested from the City or any agency having jurisdiction over the particular public right-of-way.

Air rights and subterranean rights may be disposed of for any permitted use within the Project Area boundaries.

Less than fee acquisition may be utilized by the Agency when and if necessary to promote redevelopment in accordance with the objectives of the Plan.

The Agency may act to improve transportation opportunities throughout the Project Area.

The Agency may participate in the cost of removal of extraordinary site conditions. A further objective of the Plan is to provide for the acquisition and clearance of property to be used for other public facilities. Off-street parking facilities may be developed to serve new commercial uses within the Project Area. Finally, an objective of the Plan is to provide for installation, construction or reconstruction of public facilities or buildings, including but not limited to fire stations and/or police stations. Over the life of the Plan, land use in the Project Area will be modified to the extent that buildings currently vacant and land underdeveloped may be converted to Mixed-Use Development, public and private parking, and public/semi-public uses.

The provisions of this Plan are applicable to all public and private property in the Project Area. The provisions of the Plan shall be interpreted and applied as objectives and goals, recognizing the need for flexibility in interpretation and implementation, while at the same time not in any way abdicating the rights and privileges of the property owners which are vested in

the present and future zoning classifications of the properties. All development under an owner participation agreement shall conform to those standards specified in Section 303.1 of this Plan.

This Plan must be practical in order to succeed. Particular attention has been paid to how it can be implemented, given the changing nature of market conditions. Transforming the Project Area into a vital, thriving part of the community requires an assertive strategy. The following list represents the key elements of the Plan:

- 1. Initiate simultaneous projects designed to revitalize the Project Area. From street and utility improvements to significant new development, the Agency plans a key role in creating the necessary momentum to get and keep things going.
- 2. Secure certain public open space in critical areas (e.g., plazas and pathways); this public open space will greatly increase property values adjacent to it and greatly contribute simultaneously to a new sense of place.
- 3. Develop new Mixed-use Development projects.
- 4. Pursue development across all land-use sectors.
- 5. Develop parking facilities.
- 6. Install, construct, or reconstruct public facilities or buildings, including but not limited to fire stations and/or police stations.

Without Agency intervention, much of the Project Area could remain unchanged through the remaining term of the Plan. It is anticipated success will come through numerous public-private partnerships. The Plan creates the necessary flexible framework for the Project Area to support the City's economic development.

303 Participation Opportunities and Agreement

303.1 Participation Agreements

The Agency shall enter into an owner participation agreement with any existing or future owner of property in the event the property owner seeks and/or receives assistance from the Agency in the redevelopment of the property. In that event, the Agency may allow for an

existing or future owner of property to remove the owner's property and/or structure from future Agency acquisition subject to entering into an owner participation agreement.

Each structure and building in the Project Area to be rehabilitated or new projects to be constructed as a condition of the owner participation agreement between the Agency and the owner pursuant to this Plan will be considered to be satisfactorily rehabilitated and constructed, and the Agency will so certify, if the rehabilitated or new structure meets the following standards through an executed owner participation agreement to meet conditions described below:

- 1. Any such property within the Project Area shall be required to conform to all applicable provisions, requirements, and regulations of this Plan. The owner participation agreement may require as a condition of financial participation by the Agency a commitment by the property owner to meet the greater objectives of the land use elements identified in the Comprehensive Plan, and applicable zoning ordinances. Upon completion of any rehabilitation or new development, each structure must be safe and sound in all physical respects and be refurbished and altered to bring the property to an upgraded marketable condition which will continue throughout an estimated useful life for a minimum of twenty (20) years.
- 2. All such buildings or portions of buildings which are to remain within the Project Area shall be rehabilitated in conformity with all applicable codes and ordinances of the City.
- 3. Any new construction shall also conform to all applicable provisions, requirements, and regulations of this Plan.
- 4. Any new construction shall also conform to all applicable codes and ordinances of the City.
- Participant shall be charged a fee of one percent (1%) to pay overhead expenses calculated on the private development investment identified in any approved reimbursement agreement or disposition and development agreement or on any public infrastructure project funded by the Agency, setting aside one percent (1%) of the infrastructure project costs for overhead expenses.

All such agreements will address phasing issues, justification and eligibility of project costs, and achievement of the objectives of the Plan. Agency shall retain its discretion in the funding level of its participation.

In such participation agreements, participants who retain real property shall be required to join in the recordation of such documents as may be necessary to make the provisions of this Plan applicable to their properties. Whether or not a participant enters into a participation agreement with the Agency, the provisions of this Plan are applicable to all public and private property in the Project Area.

In the event a participant fails or refuses to rehabilitate, develop, use, and maintain the participant's real property pursuant to this Plan and a participation agreement, the real property or any interest therein may be acquired by the Agency in accordance with Section 305 of this Plan and sold or leased for rehabilitation or development in accordance with this Plan.

Owner participation agreements may be used to implement the following objectives:

- 1. Encouraging established businesses to revitalize deteriorating areas of their parcels to accelerate the enhancement of the street environment in the Plan area;
- 2. Subject to the limitations of the Law and the Act, providing incentives to existing property owners or tenants to encourage continued utilization and expansion of existing permitted uses to prevent properties from falling into disuse, a proliferation of vacant and deteriorated parcels;
- 3. Allowing existing nonconforming uses to continue in accordance with City regulations and to accommodate improvements and expansions allowed by City regulations; and
- 4. Subject to the limitations of the Act, providing incentives to improve nonconforming properties so they implement the design guidelines addressed in this Plan to the extent possible and to encourage an orderly transition from nonconforming to conforming uses over the planning horizon.

304 Cooperation with Public Bodies

Certain public bodies are authorized by state law to aid and cooperate, with or without consideration, in the planning, undertaking, construction, or operation of this Project. The Agency shall seek the aid and cooperation of such public bodies and shall attempt to coordinate

this Plan with the activities of such public bodies in order to accomplish the purposes of redevelopment and the highest public good.

Subject to applicable authority, the Agency may impose on all public bodies the provisions and controls contained in this Plan to ensure that present uses and any future development by public bodies will conform to the requirements of this Plan. The Agency is authorized to financially (and otherwise) assist any public entity in the cost of public land, buildings, facilities, structures, or other improvements within the Project Area.

The Agency specifically intends to cooperate to the extent allowable by law with the City, Madison County, the State of Idaho, and School District 321, and any other taxing districts for the construction and reconstruction of public improvements and facilities, including water and sewer systems, and improvements to city streets and the state highway. Specifically, the Agency intends to address traffic issues in the Project Area with the City. The Agency seeks to provide input, guidance, and financial assistance, if available, to improve traffic flow, roadway/access improvements, streetscapes, parking, and related traffic issues. The Agency also intends to cooperate with local authorities to improve other transportation opportunities in the Project Area. Finally, the Agency intends to cooperate with the City, Madison County and/or other taxing districts for the construction and/or reconstruction of public facilities or buildings, including but not limited to fire stations and/or police stations.

The Agency, by law, is not authorized to acquire real property owned by public bodies without the consent of such public bodies. The Agency, however, will seek the cooperation of all public bodies that own or intend to acquire property in the Project Area. Any public body that owns or leases property in the Project Area will be afforded all the privileges of an owner participant if such public body is willing to enter into a participation agreement with the Agency.

All plans for development of property in the Project Area by a public body shall comply with the provisions of this Plan, in the event the Agency is providing any financial assistance.

In the event the Agency is participating in the public development by way of financial incentive or otherwise, the public body shall enter into a participation agreement with the Agency and then shall be bound by the Plan and other land use elements and shall conform to those standards specified in Section 405 of this Plan.

305 Property Acquisition

305.1 Real Property

Only as specifically authorized herein, and only through voluntary sale by the property owner, the Agency may acquire, but is not required to acquire, any real property located in the Project Area where it is determined that the property is needed for construction of public improvements or required to eliminate or mitigate the deteriorated or deteriorating conditions, and as otherwise allowed by law. The acquisition shall be by any means authorized by law, including, but not limited to, the Law, the Act, and the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, but shall not include the right to invoke eminent domain authority except as authorized herein. The Agency is authorized to acquire either the entire fee or any other interest in real property less than a fee, including structures and fixtures upon the real property, without acquiring the land upon which those structures and fixtures are located.

The Agency shall not acquire real property to be retained by an owner pursuant to a participation agreement if the owner fully performed under the agreement.

The Agency intends to acquire any real property through voluntary or consensual gift, devise, exchange, or purchase. Such acquisition of property may be for the development of the public improvements identified in this Plan or for the assembly of properties for the

redevelopment of those properties to achieve the objectives of this Plan. Such properties may include properties owned by private parties or public entities. This Plan does not anticipate the Agency's widespread use of its resources for property acquisition, except for the construction of public improvements, any ability to engage in certain demonstration and strategic projects, and other major objectives outlined in this Plan, and to assemble certain critical or strategic parcels to dispose to the private sector to assist in the redevelopment of the Project Area.

In the event the Agency identifies certain property which should be acquired to develop certain public improvements intended to be constructed under the provisions of this Plan, the Agency shall coordinate such property acquisition, with any other public entity (e.g., without limitation, the City or the State of Idaho, or any of its authorized agencies), including the assistance of the Agency of funds to acquire said property either through a voluntary acquisition or the public entity's invoking of its eminent domain authority.

The Agency is authorized by this Plan to acquire the properties identified in Attachment 3 hereto. Otherwise, Agency acquisition of any other real property shall be accomplished only following a formal amendment to this Plan properly approved by the City Council that will include an exhibit identifying the property to be acquired.

Under the provisions of the Act, the urban renewal plan "shall be sufficiently complete to indicate such land acquisition, demolition, and removal of structures, redevelopment, improvements, and rehabilitation as may be proposed to be carried out in the urban renewal area." Idaho Code § 50-2018(12)(b). The Agency has not identified any particular parcel for acquisition for the construction of public improvements with the exception of the School District site and surrounding properties on that block. However, certain parcels may be acquired for development of public improvements, assemblage of parcels, or other demonstration projects.

These activities are generally described in Attachment 3. The Agency may also acquire property for the purpose of developing public parking facilities, public open space, other public facilities, including but not limited to fire stations and/or police stations and to enhance the opportunity for other uses. At the present time, the Agency cannot specifically identify which parcels may be necessary for acquisition. The Agency reserves the right to determine which properties, if any, should be acquired. Generally, the Agency will invoke its acquisition authority only for the elimination or mitigation of deteriorated or deteriorating buildings, structures, or properties in order to enhance public open space in the Project Area or assist or participate in site reclamation, remediation, or elimination of deteriorated areas, and then only by voluntary means. However, the Agency's authority to invoke eminent domain to acquire real property for disposition to private parties for economic development is limited by Idaho Code Section 7-701A.

305.2 Personal Property

Generally, personal property shall not be acquired. However, where necessary in the execution of this Plan and where allowed by law, the Agency is authorized to acquire personal property in the Project Area by any lawful means. For purposes of this Plan, acquisition of certain permanent fixtures or improvements upon real property shall be governed by this section. The Agency retains the right to purchase those fixtures or improvements (including buildings) for the purpose of eliminating certain deteriorated or deteriorating structures to facilitate the redevelopment of the real property upon which the buildings and structures are located. Such acquisition shall be based upon appraised value of the structures and negotiation with the owner of the structures. The Agency shall take into account, before committing to such acquisition, any environmental or other liability present or potentially present in such structures. In the event, the Agency determines to acquire such property; it shall do so upon the successful negotiation of an owner participation agreement in compliance with the terms of Section 303.1 of this Plan.

In addition, such owner shall commit to the redevelopment of the real property and to maintain the real property in a safe and clean manner. The Agency shall acquire such property by way of any acceptable conveyance.

306 Property Management

During such time such property, if any, in the Project Area is owned by the Agency, such property shall be under the management and control of the Agency. Such property may be rented or leased by the Agency pending its disposition for redevelopment, and such rental or lease shall be pursuant to such policies as the Agency may adopt.

307 Relocation of Persons (Including Individuals and Families), Business Concerns, and Others Displaced by the Project

If the Agency receives federal funds for real estate acquisition and relocation, the Agency shall comply with 24 C.F.R. Part 42, implementing the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended. The Agency may also undertake relocation activities for those not entitled to benefit under federal law, as the Agency may deem appropriate for which funds are available. The Agency's activities should not result in the displacement of families within the area. In the event the Agency's activities result in displacement, the Agency shall compensate such residents by providing for reasonable moving expenses into decent, safe, and sanitary dwelling accommodations within their means and without undue hardship to such families. The Agency will not participate in any private redevelopment activity which will result in displacement of families unless a method exists for the relocation of displaced families in decent, safe, and sanitary dwelling accommodations within their means and without undue hardship to such families. For any other activity, the Agency will comply with the provisions of the Law regarding relocation.

The Agency reserves the right to extend benefits for relocation to those not otherwise entitled to relocation benefits as a matter of state law under the Act or the Law. The Agency may determine to use as a reference the relocation benefits and guidelines promulgated by the federal government, the state government, or local government, including the Idaho

Transportation Department. The intent of this section is to allow the Agency sufficient flexibility to award relocation benefits on some rational basis, or by payment of a lump sum amount on a per case basis. The Agency may also consider the analysis of replacement value for the compensation awarded to either owner occupants or businesses displaced by the Agency to achieve the objectives of this Plan. The Agency may adopt relocation guidelines which would define the extent of relocation assistance in non-federally-assisted projects and which relocation assistance to the greatest extent feasible would be uniform.

For displacement of families, the Agency shall comply with, at a minimum, the standards set forth in the Law. The Agency shall also comply with all applicable state laws concerning relocation benefits. If such a program is considered, it shall be adopted by Resolution by the Agency Board.

308 Demolition, Clearance, Building Site Preparation and Construction Activities 308.1 Demolition and Clearance

The Agency is authorized, but not required, to demolish and clear buildings, structures, and other improvements from any real property in the Project Area as necessary to carry out the purposes of this Plan.

308.2 Building Site Preparation and Construction Activities

The Agency is authorized, but not required, to prepare or cause to be prepared as building sites any real property in the Project Area owned by the Agency, including rock removal and site preparation. In connection therewith, the Agency may cause, provide for, or undertake the

installation, construction, or reconstruction of certain public improvements including signals, street lights, plazas/open space, parking facilities, alley improvements, storm drainage facilities and other public facilities or buildings, including but not limited to fire stations and/or police stations, and other public improvements necessary to carry out this Plan. The Agency is also authorized, but not required, to construct foundations, platforms, and other structural forms necessary for the provision or utilization of air rights sites for buildings to be used for industrial, commercial, private, public, and other uses provided in this Plan. To the extent allowed by the Law and Act, the Agency may assist in the preparation of building sites by way of reclamation, remediation, or elimination of deteriorated conditions. The Agency is also authorized, but not required, to purchase certain site or building improvements for purposes of site preparation and development.

309 Property Disposition and Development

309.1 Real Property Disposition Development

309.1.1 General

For the purposes of this Plan, the Agency is authorized to sell, lease, exchange, subdivide, transfer, assign, pledge, encumber by mortgage or deed of trust, or otherwise dispose of any interest in real property under the reuse provisions set forth in Idaho Code Section 50-2011 and as otherwise allowed by law. To the extent permitted by law, the Agency is authorized to dispose of real property by negotiated lease, sale, or transfer without public bidding.

All purchasers or lessees of property acquired from the Agency shall be obligated to use the property for the purposes designated in this Plan, to begin and complete development of the property within a period of time which the Agency fixes as reasonable, and to comply with other conditions which the Agency deems necessary to carry out the purposes of this Plan.

Real property acquired by the Agency may be conveyed by the Agency and, where beneficial to the Project Area, without charge to any public body as allowed by law. All real property acquired by the Agency in the Project Area may be sold or leased to public or private persons or entities for development for the uses permitted in this Plan.

The Agency shall give due consideration to the provision of adequate park and recreational areas and facilities that may be desirable for neighborhood improvement, with special consideration for the health, safety and welfare of children and seniors residing in the general vicinity of the site covered by the Plan.

309.1.2 Disposition and Development Documents

To provide adequate safeguards to ensure that the provisions of this Plan will be carried out and to prevent the recurrence of deterioration, all real property sold, leased, or conveyed by the Agency, as well as all property subject to participation agreements, is subject to the provisions of this Plan.

The Agency shall reserve such powers and controls in the disposition and development documents as may be necessary to prevent transfer, retention, or use of property for speculative purposes and to ensure that development is carried out pursuant to this Plan.

Leases, deeds, contracts, agreements, and declarations of restrictions of the Agency may contain restrictions, covenants, covenants running with the land, rights of reverter, conditions subsequent, equitable servitudes, or any other provisions necessary to carry out this Plan. Where appropriate, as determined by the Agency, such documents, or portions thereof, shall be recorded in the office of the Recorder of Madison County.

All property in the Project Area is hereby subject to the restriction that there shall be no discrimination or segregation based upon race, color, creed, religion, sex, age, disability/handicap, national origin, or ancestry in the sale, lease, sublease, transfer, use,

occupancy, tenure, or enjoyment of property in the Project Area. All property sold, leased, conveyed or subject to a participation agreement shall be expressly subject by appropriate documents to the restriction that all deeds, leases, or contracts for the sale, lease, sublease, or other transfer of land in the Project Area shall contain such nondiscrimination and nonsegregation clauses as required by law. The land and/or air rights and subterranean rights acquired by the Agency will be disposed of subject to an agreement between the Agency and the developers. The developers (including owner/participants) shall be required by the contractual agreement to observe the Land Use and Building Requirements provision of this Plan and to submit a redevelopment schedule satisfactory to the Agency. Schedule revisions may be made only at the option of the Agency.

As required by law or as determined in the Agency's discretion to be in the best interest of the Agency and the public, the following requirements and obligations shall be included in the agreement.

The developers, their successors, and assigns agree that:

- 1. A plan and time schedule for the proposed development shall be submitted to the Agency.
- 2. The purchase or lease of the land and/or subterranean rights and/or air rights is for the purpose of redevelopment and not for speculation.
- 3. The building of improvements will be commenced and completed as jointly scheduled and determined by the Agency and the developer(s).
- 4. There will be no discrimination against any person or group of persons because of handicap, disability, age, race, sex, creed, color, national origin or ancestry, in the sale, lease, sublease, transfer, use, occupancy, tenure, or enjoyment of the premises or any improvements erected or to be erected thereon, therein conveyed, nor will the developer or any person claiming under or through the developer establish or permit any such practice or practices of discrimination or segregation with reference to the selection, location, number, use, or occupancy of tenants, lessees, sublessees, or vendees in the premises or any improvements therein

- conveyed. The above provision is perpetual and is appended to the land disposed of within the Project Area by the Agency.
- 5. The site and construction plans shall be submitted to the Agency for review as to conformity with the provisions and purposes of this Plan.
- 6. At the discretion of the Agency a bond or other surety shall be provided acceptable to the Agency to ensure performance under the contract of the sale.
- 7. Rehabilitation of any existing structure must assure that the structure is safe and sound in all physical respects and be refurbished and altered to bring the property to an upgraded marketable condition which shall continue throughout an estimated useful life for a minimum of twenty (20) years.
- 8. All such buildings or portions of the buildings which are to remain within the Project Area shall be reconstructed in conformity with all applicable codes and ordinances of the City.
- 9. All new construction shall have a minimum estimated life of no less than twenty (20) years.
- 10. All disposition and development documents and owner participation agreements shall be governed by the provisions of Section 405 of this Plan.
- 11. The developer shall be charged a fee of one percent (1%) to pay overhead expenses calculated on the private development investment identified in any approved reimbursement agreement or disposition and development agreement or on any public infrastructure project funded by the Agency, setting aside one percent (1%) of the infrastructure project costs for overhead expenses.

The Agency also reserves the right to determine the extent of its participation based upon the achievements of the objectives of this Plan.

309.1.3 Development by the Agency

To the extent now or hereafter permitted by the Law or Act, the Agency is authorized to pay for, develop, or construct any publicly-owned building, facility, structure, or other improvement within the Project Area for itself or for any public body or entity, which buildings, facilities, structures, or other improvements are or would be of benefit to the Project Area, including but not limited to fire stations and/or police stations. Specifically, the Agency may pay for, install, or construct the buildings, facilities, structures, and other improvements identified in

Attachment 5, attached hereto and incorporated herein by reference, and may acquire or pay for the land required therefor.

The Agency may also prepare properties for development by renovation or other means as allowed by law. The Agency may also, as allowed by law, assist in the development of private projects.

In addition to the public improvements authorized under Idaho Code Sections 50-2007, 50-2018, and 50-2903(9), (13) and (14), the Agency is authorized to install and construct, or to cause to be installed and constructed, within the Project Area or outside the Project Area for improvements or facilities that are needed to support new development in the Project Area, for itself or for any public body or entity, public improvements and public facilities, including, but not limited to, the following: (1) utilities including fiber-optics; (2) pedestrian paths and sidewalks; (3) traffic signals; (4) landscaped areas; (5) street and alley improvements, including new access roads and streets and street lighting and signalization; (6) sanitary sewers; (7) storm drainage facilities; (8) water mains and pumps; (9) plazas and open space; (10) parking facilities; and (11) fire stations, police stations and/or any other public buildings or facilities.

Any public facility ultimately owned by the Agency shall be operated and managed in such a manner to preserve the public purpose nature of the facility. Any lease agreement with a private entity or management contract agreement shall include all necessary provisions sufficient to protect the public interest and public purpose.

The Agency may enter into contracts, leases, and agreements with the City, other public body, or private entity pursuant to this section, and the obligation of the Agency under such contract, lease, or agreement shall constitute an indebtedness of the Agency as described in Idaho Code Section 50-2909 which may be made payable out of the taxes levied in the Project Area

and allocated to the Agency under Section 50-2908(2)(b) of the Act and Section 504 to this Plan or out of any other available funds.

309.1.4 Development Plans

All development plans, whether public or private, prepared pursuant to disposition and development or owner participation agreements shall be submitted to the Agency for approval and architectural review. All development in the Project Area must conform to those standards specified in Section 404 herein.

310 Personal Property Disposition

For the purposes of this Plan, the Agency is authorized to lease, sell, exchange, transfer, assign, pledge, encumber, or otherwise dispose of personal property which is acquired by the Agency.

311 Rehabilitation and Conservation

The Agency is authorized to rehabilitate, renovate, and conserve, or to cause to be rehabilitated, renovated, and conserved, any building or structure in the Project Area owned by the Agency for preparation of redevelopment and disposition. The Agency is also authorized and directed to advise, encourage, and assist in the rehabilitation and conservation of property in the Project Area not owned by the Agency.

As necessary in carrying out this Plan, the Agency is authorized to move, or to cause to be moved, any substandard structure or building or any structure or building which can be rehabilitated to a location within or outside the Project Area.

312 Participation with Private or Public Development

Under the Law the Agency has the authority to lend or invest funds obtained from the federal government for the purposes of the Law if allowable under federal laws or regulations.

The federal funds that may be available to the Agency are governed by regulations promulgated

by the Department of Housing and Urban Development for the Community Development Block Grant Program ("ICDBG"), the Economic Development Administration, the Small Business Administration, or other available federal grant programs. In order to enhance such grants, the Agency's use of revenue allocation funds is critical.

Under those regulations the Agency may participate with the private sector in the development and financing of those private projects which likely will attain certain federal objectives.

The Agency may, therefore, use the federal funds for the provision of assistance to private, for-profit business, including, but not limited to, grants, loans, loan guarantees, interest supplements, technical assistance, and other forms of support, for any other activity necessary or appropriate to carry out an economic development project.

As allowed by law, the Agency may also use funds from any other sources for any purpose set forth under the Law.

The Agency may enter into contracts, leases, and agreements with the City or other public body or private entity pursuant to this section, and the obligation of the Agency under such contract, lease, or agreement shall constitute an indebtedness of the Agency as described in Idaho Code Section 50-2909 which may be made payable out of the taxes levied in the Project Area and allocated to the Agency under Section 50-2908(2)(b) of the Act and Section 504 of this Plan or out of any other available funds.

313 Conforming Owners

The Agency may, at the Agency's sole and absolute discretion, determine that certain real property within the Project Area presently meets the requirements of this Plan, and the owner of such property may be permitted to remain as a conforming owner without a participation

agreement with the Agency provided such owner continues to operate, use, and maintain the real property within the requirements of this Plan.

314 Arts Funding

The Agency encourages public art and performing arts through joint ventures with private developers and in cooperation with the City. Whenever possible, any Agency arts funding will be used to leverage additional contributions from developers, other private sources, and public or quasi-public entitles.

400 USES PERMITTED IN THE PROJECT AREA

401 Redevelopment Plan Map and Development Strategy

The Description of the Project Area and Revenue Allocation Area Boundaries and the Project Area- Revenue Allocation Area Boundary Map, are collectively attached hereto as Attachment 1 and Attachment 2 and incorporated by reference. As indicated in Section 200 of this Plan, the Project Area and Revenue Allocation Area are not co-terminus because the Melaleuca property on Block 39 is excluded from the Revenue Allocation Area. The proposed land uses to be permitted in the Project Area for all land, public and private, are described in Attachment 4.

402 Designated Land Uses

402.1 Land Use Classifications

The land use classifications for the Project Area are as shown and depicted in Attachment 4 and include general commercial, service commercial, residential, and office, all as more specifically defined in the Rexburg City Code. The Agency also recognizes those land uses permitted by conditional uses under each zoning classification, subject to the conditions imposed by the City pursuant to the conditional use process.

403 Other Land Uses

403.1 Public Rights-of-Way

Additional public streets, alleys, and easements may be created, improved, or extended in the Project Area as needed for proper development. Existing streets, alleys, and easements may be abandoned, closed, expanded, or modified as necessary for proper development of the Project in accordance with any applicable policies and standards of the City or the Idaho Department of Transportation as may be applicable regarding changes to dedicated rights-of-way.

The major public streets within the Project Area include 1st North, Main, 1st South, 2nd West, 1st West, Center, College, 1st East, 2nd East, South 2nd West, West 2nd South, South 1st West, and other major rights-of-way which may be developed in the [Update list] Project Area.

Any changes in the existing interior or exterior street layout shall be in accordance with the objectives of this Plan and the City's design standards; shall be effectuated in the manner prescribed by State and local law; and shall be guided by the following criteria:

- 1. A balancing of the needs of proposed and potential new developments for adequate pedestrian and vehicular access, vehicular parking, and delivery loading docks with the similar needs of any existing developments permitted to remain. Such balancing shall take into consideration the rights of existing owners and tenants under the rules for owner and tenant participation adopted by the Agency for the Project and any participation agreements executed thereunder;
- 2. The requirements imposed by such factors as topography, traffic safety, and aesthetics; and
- 3. The potential need to serve not only the Project Area and new or existing developments, but to also serve areas outside the Project by providing convenient and efficient vehicular access and movement.

The public rights-of-way may be used for vehicular and/or pedestrian traffic, as well as for public improvements, public and private utilities, and activities typically in public rights-of-way.

403.2 Other Public, Semi-Public, Institutional, and Nonprofit Uses

The Agency may impose such other reasonable requirements and/or restrictions as may be necessary to protect the development and use of the Project Area.

The Agency is also authorized to permit the maintenance, establishment, or enlargement of public, semi-public, institutional, or nonprofit uses, including park and recreational facilities; educational, fraternal, employee, philanthropic, and charitable institutions; utilities; governmental facilities; and facilities of other similar associations or organizations. All such uses shall, to the extent possible, conform to the provisions of this Plan applicable to the uses in the specific area involved. The Agency may impose such other reasonable requirements and/or restrictions as may be necessary to protect the development and use of the Project Area.

403.3 Interim Uses

Pending the ultimate development of land by developers and participants, the Agency is authorized to use or permit the use of any land in the Project Area for interim uses that are not in conformity with the uses permitted in this Plan. However, any interim use must comply with applicable Rexburg City Code.

404 General Controls and Limitations

All real property in the Project Area, under the provisions of either a disposition and development agreement or owner participation agreement is made subject to the controls and requirements of this Plan. No such real property shall be developed, rehabilitated, or otherwise changed after the date of the adoption of this Plan, except in conformance with the provisions of this Plan.

404.1 Construction

All construction in the Project Area shall comply with all applicable state and local laws and codes in effect from time to time. In addition to applicable codes, ordinances, or other

requirements governing development in the Project Area, additional specific performance and development standards may be adopted by the Agency to control and direct redevelopment activities in the Project Area in the event of a disposition and development agreement or owner participation agreement.

404.2 Rehabilitation and Retention of Properties

Any existing structure within the Project Area, subject to either a disposition and development agreement or owner participation agreement, approved by the Agency for retention and rehabilitation shall be repaired, altered, reconstructed, or rehabilitated in such a manner that it will be safe and sound in all physical respects, be attractive in appearance, and not be detrimental to the surrounding uses.

404.3 Limitation on Type, Size, and Height of Building

Except as set forth in other sections of this Plan, the type, size, and height of buildings shall be as limited by applicable federal, state, and local statutes, ordinances, and regulations.

404.4 Open Spaces, Landscaping, Light, Air, and Privacy

The issues of open space, landscaping, light, air, and privacy shall be governed by applicable federal, state, and local ordinances.

404.5 Signs

All signs shall conform to City sign ordinances as they now exist or are hereafter amended.

404.6 Utilities

The Agency shall require that all utilities be placed underground whenever physically and economically feasible.

404.7 Incompatible Uses

No use or structure which by reason of appearance, traffic, smoke, glare, noise, odor, or similar factors which would be incompatible with the surrounding areas or structures shall be permitted in any part of the Project Area.

404.8 Nondiscrimination and Nonsegregation

There shall be no discrimination or segregation based upon race, color, creed, religion, sex, age, disability/handicap, national origin, or ancestry in the sale, lease, sublease, transfer, use, occupancy, tenure, or enjoyment of property in the Project Area.

404.9 Subdivision of Parcels

Any parcel in the Project Area shall be subdivided only in compliance with the City subdivision ordinance.

404.10 Minor Variations

Under exceptional circumstances, the Agency is authorized to permit a variation from the limits, restrictions, and controls established by this Plan. In order to permit such variation, the Agency must determine that:

- 1. The application of certain provisions of this Plan would result in practical difficulties or unnecessary hardships inconsistent with the general purpose and intent of this Plan;
- 2. There are exceptional circumstances or conditions applicable to the property or to the intended development of the property which do not apply generally to other properties having the same standards, restrictions, and controls;
- 3. Permitting a variation will not be materially detrimental to the public welfare or injurious to property or improvements in the area; and
- 4. Permitting a variation will not be contrary to the objectives of this Plan.

No variation shall be granted which changes a basic land use or which permits other than a minor departure from the provisions of this Plan without amendment of this Plan. In

permitting any such variation, the Agency shall impose such conditions as are necessary to protect the public peace, health, safety, or welfare and to assure compliance with the purposes of this Plan. Any variation permitted by the Agency hereunder shall not supersede any other approval required under City codes and ordinances.

404.11 Off-Street Loading

Any development and improvements shall provide off-street loading as required by the City ordinances as they now exist or are hereafter amended.

404.12 Off-Street Parking

All new construction in the area shall provide off-street parking as required by the City ordinances as they now exist or are hereafter amended. The off-street parking requirement may be met by a public parking facility, including a public parking garage and/or public parking lot within proximity to the new construction.

405 Design for Development

405.1 Design Guidelines for Development

Within the limits, restrictions, and controls established in this Plan, and to the extent allowed by law, the Agency is authorized to establish heights of buildings, land coverage, setback requirements, design criteria, traffic circulation, traffic access, and other development and design controls necessary for proper development of both private and public areas within the Project Area. Any development must also comply with the City's zoning ordinance regarding heights, setbacks, and other like standards.

In the case of property which is the subject of a disposition and development or owner participation agreement with the Agency, no new improvement shall be constructed and no existing improvement shall be substantially modified, altered, repaired, or rehabilitated except in accordance with this Plan. Under those agreements the architectural, landscape, and site plans

shall be submitted to the Agency and approved in writing by the Agency. One of the objectives of this Plan is to create an attractive and pleasant environment in the Project Area. Therefore, such plans shall give consideration to good design and other amenities to enhance the aesthetic quality of the Project Area. The Agency shall not approve any plans that do not comply with this Plan. The Agency reserves the right to impose such design standards on an ad hoc, case by case basis through the approval process of the owner participation agreement or disposition and development agreement. Any change to such approved design must be consented to by the Agency and such consent may be conditioned upon reduction of Agency's financial participation towards the Project.

In the event the Agency adopts design standards or controls, those provisions will thereafter apply to each site or portion thereof in the Project Area. Those controls and standards will be implemented through the provisions of any disposition and development agreement or owner participation agreement or by appropriate covenants appended to the land and instruments of conveyance executed pursuant thereto. These controls are in addition to any standards and provisions of any applicable City building or zoning ordinances; provided, however, each and every development shall comply with all applicable City zoning and building ordinance. Absent the Agency developing and promulgating specific design standards or controls, the Agency shall review all projects by applying and/or deferring to the usual approval process imposed by the City.

405.2 Design Guidelines for Development under a Disposition and Development Agreement or Owner Participation Agreement

Under an owner participation agreement or a disposition and development agreement the design guidelines and land use elements as imposed shall be achieved to the greatest extent feasible, though the Agency retains the authority to grant minor variations under Section 404.10

of this Plan and subject to a negotiated agreement between the Agency and the developer or property owner.

Under those agreements, the architectural, landscape, and site plans shall be submitted to the Agency and approved in writing by the Agency. In such agreements, the Agency may impose additional design controls. One of the objectives of this Plan is to create an attractive pedestrian environment in the Project Area. Therefore, such plans shall give consideration to good design and amenities to enhance the aesthetic quality of the Project Area. These additional design standards or controls will be implemented through the provisions of any disposition and development agreement or owner participation agreement or by appropriate covenants appended to the land and instruments of conveyance executed pursuant thereto. These controls are in addition to any standard and provisions of any applicable City building or zoning ordinances; provided, however, each and every development shall comply with all applicable City zoning and building ordinances.

405.3 Nonconforming Uses

The Agency may permit an existing use to remain in an existing building and site usage in good condition, which use does not conform to the provisions of this Plan, provided that such use is generally compatible with existing and proposed developments and uses in the Project Area. The owner of such a property must be willing to enter into a participation agreement and agree to the imposition of such reasonable restrictions as may be necessary to protect the development and use of the Project Area.

The Agency may authorize additions, alterations, repairs, or other improvements in the Project Area for uses which do not conform to the provisions of this Plan where such improvements are within a portion of the Project where, in the determination of the Agency, such improvements would be compatible with surrounding Project uses and development.

All nonconforming uses shall also comply with the City Code.

405.4 Design Review

By submitting this Plan and attachments for approval by the City Council, the Agency requests the City formally recognize the Agency as a commenting entity for all zoning applications filed for property within the Project Area. As a commenting entity, the Agency shall be provided the type of information submitted to other commenting entities. The Agency, through the Agency Board or a subcommittee of the Board, shall provide its comments on the application and its compliance with the Plan provisions and design guidelines, if any, adopted by the Agency.

500 METHODS OF FINANCING THE PROJECT

501 General Description of the Proposed Financing Method

The Agency is authorized to finance this Project with financial assistance from the City, state of Idaho, federal government, interest income, Agency bonds, donations, loans from private financial institutions, the lease or sale of Agency-owned property, or any other available source, public or private, including assistance from any taxing district or any public entity.

The Agency is also authorized by the Law and Act to obtain advances, borrow funds, and create indebtedness in carrying out this Plan. The Agency may also consider an interfund transfer from other urban renewal project areas. The principal and interest on any such advances, funds, and indebtedness may be paid from any funds available to the Agency. The City, as it is able, may also supply additional assistance through City loans and grants for various public facilities.

The City or any other public agency may expend money to assist the Agency in carrying out this Project. The Agency may also provide certain grants or loans to property owners or others as may be allowed by law.

502 Revenue Bond Funds

As allowed by law and subject to such restrictions as are imposed by law, the Agency is authorized to issue bonds from time to time, if it deems appropriate to do so, in order to finance all or any part of the Project. Neither the members of the Agency nor any persons executing the bonds are liable personally on the bonds by reason of their issuance.

503 Other Loans and Grants

Any other loans, grants, guarantees, or financial assistance from the United States, the state of Idaho, including Idaho Community Development Block Grant funds, or any other public or private source will be utilized if available. The Agency may seek funds from either federal or state agencies. The Agency may consider funding sources through Local Improvements Districts and/or Business Improvements Districts as authorized by state law. Neither the members of the Agency nor any persons executing such loans or grants shall be liable on the loans or grants by reason of their issuance. As currently projected Attachment 5C does not show the receipt of such loans or grants. Should the Agency obtain such loans or grants, the reliance on Revenue Allocation funds will be reduced.

504 Revenue Allocation Financing Provisions

The Agency hereby adopts revenue allocation financing provisions as authorized by the Act, effective retroactively to January 1, 2003, for the original revenue allocation area, January 1, 2009, for the West 2nd South Area Hemming Site, and January 1, 2014, for the East 2nd South Area. These revenue allocation provisions shall apply to all taxing districts in which are located in or overlap the Revenue Allocation Area described on Attachments 1 and 2 to this Plan. The Agency shall take all actions necessary or convenient to implement these revenue allocation financing provisions. The Agency specifically finds that the equalized assessed valuation of

property within the Revenue Allocation Area is likely to continue to increase as a result of the initiation of the Project.

The Agency, acting by one or more resolutions adopted by its Board, is hereby authorized to apply all or any portion of the revenues allocated to the Agency pursuant to the Act to pay such costs as are incurred or to pledge all or any portion of such revenues to the repayment of any moneys borrowed, indebtedness incurred, or bonds issued by the Agency to finance or to refinance the Project Costs (as defined in Idaho Code Section 50-2903(14)) of one or more urban renewal projects.

Upon enactment of an ordinance by the governing body of the City, finally adopting these revenue allocation financing provisions and defining the Revenue Allocation Area described herein as part of the Plan, there shall hereby be created a special fund of the Agency into which the County Treasurer shall deposit allocated revenues as provided in Idaho Code Section 50-2908. The Agency shall use such funds solely in accordance with Idaho Code Section 50-2909 and solely for the purpose of providing funds to pay the project costs, including any incidental costs, of such urban renewal projects as the Agency may determine by resolution or resolutions of its Board.

A statement listing proposed public improvements and facilities, an economic feasibility study, estimated project costs, fiscal impact upon other taxing districts, and methods of financing project costs required by Idaho Code Section 50-2905 is included in Attachment 5 to this Plan. This statement necessarily incorporates estimates and projections based on the Agency's present knowledge and expectations. The Agency is hereby authorized to modify the presently anticipated urban renewal projects and use of revenue allocation financing of the related project

costs if the Board deems such modification necessary or convenient to effectuate the general objectives of the Plan.

The Agency may also appropriate funds consisting of revenue allocation proceeds on an annual basis without the issuance of bonds. The Agency may obtain advances or loans from the City, private entities (including banks and other lending institutions) on a short-term basis in order to immediately commence construction of certain of the public improvements based upon financial capacity. Revenues will continue to be allocated to the Agency until the improvements identified in Attachment 5 are completely constructed or until any obligations to the City or other public entity or private entity are fulfilled. Attachment 5 incorporates estimates and projections based on the Agency's present knowledge and expectations concerning the length of time to complete the improvements. The activity may take longer depending on the significance and timeliness of development. Alternatively the activity may be completed earlier if revenue allocation proceeds are greater or the Agency obtains additional funds.

The revenue allocation proceeds are hereby irrevocably pledged for the payment of the principal and interest on the advance of monies or making of loans or the incurring of any indebtedness such as bonds, notes, and other obligations (whether funded, refunded, assumed, or otherwise) by the Agency to finance or refinance the Project in whole or in part, as well as payment for costs incurred for activities of the Project.

Under legislation adopted in 2000 by the 55th Idaho Legislature, 2nd Regular Session, effective July 1, 2000, Sess. Laws, Ch. 275, Idaho Code § 50-2904(2), revenue allocation authority is limited to twenty-four (24) years from the date the ordinance was passed by the City Council, except for those urban renewal plans which were adopted prior to 2000. 56th Idaho Legislature, 2nd Regular Session, Sess. Laws, Ch. 143. *See* Idaho Code § 50-2904(3). The

original plan was adopted in 2003, with a termination date of December 31, 2027, and the Amended and Restated Urban Renewal Plan was adopted in 2009. This Second Amended and Restated Urban Renewal Plan does not extend the termination date of this Plan; therefore, the Plan term remains through December 31, 2027.

The Agency is authorized to make such pledges as to specific advances, loans, and indebtedness as appropriate in carrying out the Project.

The Agency reserves the right to either pay for Project Costs from available revenue (pay as you go basis) or borrow funds by incurring debt through notes or other obligations.

Revenue allocation proceeds are deemed to be the major part of the proposed funding sources for the payment of public improvements and other project improvements. Additionally, project funding is proposed to be phased for the improvements, allowing various sources of funds to be accumulated for use.

504.1 Economic Feasibility Study

Attachment 5 consists of the Economic Feasibility Study for the Project Area (the "Study") updated by Richard Horner, former City of Rexburg Finance Officer and Agency Chairman. The Study constitutes the financial analysis required by the Act and is based upon existing information from the Agency and City. Projections are based upon input from the Agency, property owners, developers, and others.

504.2 Assumptions and Conditions/Economic Feasibility Statement

The information contained in Attachment 5 assumes certain completed and projected actions. Under the provisions of the Act, the revenue allocation shall continue until the debt or other obligations, or other Project activity is completed or satisfied. All debt is projected to be repaid no later than the duration period of the Plan. The total amount of expenditures and the amount of revenue generated by revenue allocation is dependent upon the extent and timing of

private development. Should all of the development take place as projected, indebtedness could be extinguished earlier, dependent upon the note or loan documents or other legal obligations. Should private development take longer to materialize, or should the private development be substantially less than projected, then the amount of revenue generated will be substantially reduced and those obligations may continue for their full term.

The Plan and attachments incorporate estimates and projections based on the Agency's present knowledge and expectations. Valuation increases for the tax years 2014 through 2019 are based largely on five phases of the planned Hemming development and projections of four phases of development for the Junior High site. Net property value increases are based on trends from the initial ten-year period commencing with tax year 2014. The Plan proposes certain public improvements which will facilitate development in the Project Area.

The assumptions set forth in the Study are based upon the best information available to the Agency through public sources or discussions with property owners, developers, and others. The information has been analyzed by the Agency and its consultants in order to provide an analysis that meets the requirements set forth under the Law and Act. At the point in time when the Agency may seek a loan from lenders or others, a more detailed and then-current financial pro forma will be presented to those lenders or underwriters for analysis to determine the borrowing capacity of the Agency. As set forth herein, the Agency reserves the right to fund the Project on a "pay as you go" basis. The Agency Board will prioritize the activities set forth in this Plan and determine what funds are available and what activities can be funded. The Agency will establish those priorities through its mandated annual budgetary process.

The assumptions concerning revenue allocation proceeds are based upon certain assessed value increases and assumed tax levy rates.

House Bill 1 adopted by the 58th Idaho Legislature convening in Special Session in August 2006, repealed the operation and maintenance property tax levy imposed by school districts (codified at Idaho Code Section 33-802). House Bill 1 also repealed Idaho Code Section 50-2908(2)(a)(iii) which required certain revenue allocation funds to be disbursed to school districts. The financial analysis set forth in Attachment 5 has taken into account the provisions of House Bill 1.

House Bill 315 adopted by the 62nd Idaho Legislature amended Idaho Code Section 63-602KK, and provides for personal property tax exemption to businesses. Application of the exemption may have the effect of reducing the base value and/or reducing the increment value. The financial analysis set forth in Attachment 5 has taken into account the provisions of HB315.

504.3 Ten Percent Limitation

Under the Act, the base assessed valuation for all revenue allocation areas cannot exceed gross/net ten percent (10%) of the current assessed valuation for the entire City.

County records show that the 2013 adjusted base assessment roll values for the City's four existing revenue allocation areas, less homeowner's exemptions, are as follows:

North Highway	\$6,589,802
Washington School	\$2,119,928
Downtown Rexburg (2003 and	\$41,331,386
2009)	
University Boulevard- S. 12th W.	\$8,817,974
TOTAL	\$58,859,090

The City's 2013 total assessed value, less homeowner's exemption and personal property tax exemption, as reported by the Idaho State Tax Commission, is \$807,522,989.00; therefore, ten percent of that value is \$80,752,290.00. The 2013 assessed value of the East 2nd South Area, which includes only public street rights-of-way, is \$0.00. As a result, the total base assessment

roll value for the combined revenue allocation areas does not exceed ten percent (10%) of the 2013 assessed values for the City.

Further Idaho Code § 50-2033, effective 2011, provides: "[a]n urban renewal plan that includes a revenue allocation area may be extended only one (1) time to extend the boundary of the revenue allocation so long as the total area to be added is not greater than ten percent (10%) of the existing revenue allocation area and the area to be added is contiguous to the existing revenue allocation area but such contiguity cannot be established solely by a shoestring or strip of land which comprises a railroad or public right-of-way." The combined 2003 Project Area and 2009 Project Area (less the Melaleuca property) consists of 119.28 acres; therefore the 10% geographic limit is 11.9 acres. The East 2nd South Area, which is adjacent and contiguous to the 2003 Project Area and 2009 Project Area, consists of 10.79 areas, which is less than 10% of the acreage included in the original 2003 plan area, as amended in 2009.

504.4 Financial Limitation

The Study identifies several capital improvement projects and property acquisition along with demolition. Use of any particular financing source for any particular purpose is not assured or identified. Use of revenue allocation funds will be limited by the authority of the Act. If revenue allocation funds are unavailable, then the Agency will need to use a different funding source for that improvement, including grant funds.

The amount of funds available to the Agency from revenue allocation financing is directly related to the assessed value of new improvements within the Revenue Allocation Area. Under the Act, the Agency is allowed the revenue allocation generated from inflationary increases and new development value. The tax levy rates are estimated to generally increase 1% per year from 2013 through 2027.

The Study, with the various estimates and projections, constitutes an economic feasibility study. Costs and revenues are analyzed, and the analysis shows the need for public capital funds during the Project. Multiple financing sources including proposed revenue allocation notes and bonds, annual revenue allocations, developer contributions, city contributions, and other funds are shown. This Study identifies the kind, number, and location of all proposed public works or improvements, a detailed list of estimated project costs, a description of the methods of financing illustrating project costs, and the time when related costs or monetary obligations are to be incurred. *See* Idaho Code 50-2905. Based on these funding sources, the conclusion is that the Project is feasible.

Under the provisions of the Act, the revenue allocation may continue until the end of the Plan term. Second, the total amount of expenses and the amount of revenue generated by revenue allocation is dependent upon the extent and timing of private development. Should assessed values increase and no substantial decrease in levy rates, the project may be terminated earlier. Should assessed values decrease with no substantial levy increase, then the amount of revenue generated will be substantially reduced and the Agency will continue to complete the improvement.

The proposed timing for the public improvements may very well have to be modified depending upon the availability of revenues. The Agency anticipates financing the improvements on an annual cash basis as well as possible borrowing as may be available.

Attachment 5B lists those public improvements which Agency intends to construct through the term of the Plan. The costs of improvements are estimates only. Final costs will be determined by way of construction contract public bidding or by an agreement between the developer/owner and Agency.

The listing of public improvements does not commit the Agency to any particular improvement, any particular cost, or any particular order of construction. The Agency reserves its discretion and flexibility in deciding which improvements are more critical for redevelopment, and the Agency intends to coordinate its public improvements with associated development by private developers/owners. The Agency also intends to coordinate its participation in the public improvements with the receipt of certain grants or loans which may require the Agency's participation in some combination with the grant and loan funding.

Generally, the Agency expects to develop those improvements identified in Attachment 5B first, in conjunction with industrial private development generating the increment as identified in Attachment 5A.

The Plan has shown that the equalized valuation of the Revenue Allocation Area, as defined in the Plan, is likely to increase, as a result of the initiation and completion of urban renewal projects pursuant to the Plan.

505 Participation with Local Improvement Districts and Business Improvement Districts

Under the Idaho Local Improvement District Code, Chapter 17, Title 50, Idaho Code, the City has the authority to establish local improvement districts for various public facilities, including, but not limited to, streets, curbs, gutters, sidewalks, drains, landscaping, and other like facilities. To the extent allowed by the Law and the Act, the Agency reserves the authority to participate in the funding of local improvement district facilities. This participation may include either direct funding to reduce the overall cost of the LID, or to participate as an assessed entity to finance the LID project. The Agency also may participate, as allowed by law, in a Business Improvement District (BID) as set forth in Chapter 26, Title 50, Idaho Code.

506 Issuance of Debt and Debt Limitation

Any debt incurred by the Agency as allowed by the Law and Act shall be secured by revenues identified in the debt resolution or revenue allocation funds as allowed by the Act. All such debt shall be repaid within the duration of this Plan. The Agency reserves the discretion based upon its financial capacity and the ability to pay to complete the authorized projects in a more expedited manner.

507 Impact on Other Taxing Districts

A specific delineation of tax dollars generated by revenue allocation upon each taxing district has not been prepared. The overall impact of the revenue allocation project is shown in the Study. Pursuant to Idaho Code Section 63-802, taxing entities are constrained in establishing levy rates by a function of the amount each budget of each taxing district can increase on an annual basis. The amounts set forth in the Study would constitute the amounts distributed to other taxing entities from the Revenue Allocation Area if there were no urban renewal project. Each individual district's share of that amount would be determined by its particular levy rate as compared to the other districts in any given year. Therefore, the impact of revenue allocation is more of a product of the imposition of Section 63-802, Idaho Code. In addition, without the revenue allocation district and its ability to pay for public improvements and public facilities, fewer substantial improvements within the Revenue Allocation Area would be expected; hence there would be lower increases in assessed valuation to be used by the taxing entities.

If the overall levy rate is less than assumed, the Agency will receive fewer funds from revenue allocation. The assessed value for each property in a revenue allocation area consists of a base value and an increment value. The base value is the assessed value as of January 1 of the year in which a revenue allocation area is approved by a municipality (in this instance, 2003, 2009 and 2014), with periodic adjustments allowed by Idaho state code. The increment value is

the difference between the base assessed value and current assessed value in any given year while the property is in a revenue allocation area. Under Section 63-802, Idaho Code, taxing entities are constrained in establishing levy rates by the amount each budget of each taxing district can increase on an annual basis. Taxing entities submit proposed budgets to the County Board of Commissioners, which budgets are required to comply with the limitations set forth in Section 63-802, Idaho Code.

The County Board of Commissioners calculates the levy rate required to produce the proposed budget amount for each taxing entity using the assessed values which are subject to each taxing entity's levy rate. Assessed values in urban renewal districts which are subject to revenue allocation (incremental values) are not included in this calculation. The combined levy rate for the taxing entities is applied to the incremental property values in the revenue allocation area to determine the amount of property tax revenue which is allocated to an urban renewal agency. The property taxes generated by the property values in the urban renewal districts that are not subject to revenue allocation and by properties outside revenue allocation areas are distributed to the other taxing entities. Properties in revenue allocation areas are subject to the same levy rate as they would be outside a revenue allocation area. The difference is how the revenue is distributed.

Additionally, because of certain conditions, the Study has taken the existing 2013 levy rate and imposed a one percent increase of the annual gross levy rate through 2027.] One result of Section 63-802 and House Bill 79 (2007), codified as Section 63-301A, Idaho Code, is the possible reduction of the levy rate as assessed values increase for property within each taxing entity's jurisdiction. House Bill 79, became effective retroactive to January 1, 2007, upon the Governor's signature on March 21, 2007. If the overall levy rate is less than as assumed, the

Agency shall receive fewer funds from revenue allocation. Section 63-301A, Idaho Code, prohibits taxing entities from including, as part of the new construction roll, the increased value related to new construction within the revenue allocation area until the revenue allocation authority is terminated. Any new construction within the Revenue Allocation Area is no longer available for inclusion by the taxing entities to increase their budgets. Less tax revenue will be available to those taxing entities. Upon termination of this Plan, the taxing entities will be able to include the accumulated new construction roll value accrued since December 31, 2006, in setting the following year's budget and revenue from such value is separate and above the three percent increase allowed in Section 63-802(1)(a), Idaho Code.

Generally, the impact on the taxing entities would be to determine the Agency's projected revenue and disburse those funds in the same ratio as the respective levy rates of each taxing district. For Tax Year 2013, those districts' tax levy and rates are as follows:²

Madison County	\$6,366,562	.004425110
City of Rexburg	\$3,367,135	.004062363
Madison County Road and Bridge	\$2,216,899	.001540867
Madison County Library	\$ 708,680	.000575506
Madison County Ambulance	\$ 579,159	.000402547
Madison County Mosquito Abatement	\$ 401,837	.000279299
Rexburg Cemetery	\$ 58,360	.000061953
Madison County School #321	\$ 121,371	.000109354
TOTAL		

As noted above, Section 63-802, Idaho Code, may have the effect of reducing the levy rate as assessed values increase for property within each taxing entity's jurisdiction; however, it is unclear how Section 63-602KK may impact the levy rate The Study has made certain assumptions concerning the levy rate. The levy rate is estimated to be 0.015361844 for 2014,

² These levy rates do not include voter approved levy rates since January 1, 2008. This levy rate cannot be used to generate revenue for the Agency because of HB 470, approved by the 2008 Idaho Legislature. Additionally, for the West 2nd South Hemming Site and the East 2nd South Area, voter approved levies approved prior to December 31, 2007, are not applicable to those areas. Attachment 5B has made all those calculations.

and is estimated to increase 1% per year. The annual increment value is expected to increase by approximately 3% a year. If the overall levy rate is less than projected, the Agency shall receive fewer funds from revenue allocation.

The 2008 Idaho Legislature passed and Governor Otter signed House Bill 470 as amended in the Idaho Senate, which bill became effective retroactive to January 1, 2008 (Session Laws, Chapter 253). The bill amended Idaho Code Sections 50-2908, 63-803, and 63-811. In brief, the bill provided that an urban renewal agency shall not be entitled to revenue allocation proceeds from certain levy increases which are allowed by either specific statutory authorization or approved by an election of the qualified electors of the particular taxing district. Therefore, for any levy election held after January 1, 2008, the Agency will not receive revenue allocation funds which would have been generated by imposing that levy on the assessed valuation within the Project Area. The Study has taken this statute into account and has assumed the impact of House Bill 470.

508 Phasing and Other Fund Sources

The Agency anticipates funding only a portion of the entire cost of the public improvements shown on Attachment 5. Other sources of funds could include developer contributions, loans or bonds, federal and state funds, grants, and City participation. Agency participation shall be determined by the amount of revenue allocation funds generated.

509 [Reserved]

510 Lease Revenue, Parking Revenue, and Bonds

Under the Law, the Agency is authorized to issue revenue bonds to finance certain public improvements identified in the Plan. Under that type of financing, the public entity would pay the Agency a lease payment annually which provides certain funds to the Agency to retire the bond debt. Another variation of this type of financing is sometimes referred to as conduit

financing, which provides a mechanism where the Agency uses its bonding authority for the Project, with the end user making payments to the Agency to retire the bond debt. These sources of revenues are not related to revenue allocation funds and may not be particularly noted in the Study, because of the "pass through" aspects of the financing. Under the Act, the economic feasibility study focuses on the revenue allocation aspects of the Agency's financial model.

These financing models typically are for a longer period of time than the 20-year period set forth in the Act. However, these financing models do not involve revenue allocation funds, but rather funds from the end users which provide a funding source for the Agency to continue to own and operate the facility beyond the term of the Plan as allowed by Idaho Code Section 50-2905(7) as those resources involve funds not related to revenue allocation funds.

One other potential use of financing is lease revenue bonds from the user of a public facility. For example, a lease revenue bond may be a way to finance certain public buildings without the use or obligation of revenue allocation proceeds.

600 ACTIONS BY THE CITY

The City shall institute the normal processes to aid and cooperate with the Agency in carrying out this Plan and shall take all actions necessary to ensure the continued fulfillment of the purposes of this Plan and to prevent the recurrence or spread in the area of conditions causing deterioration. Actions by the City shall include, but not be limited to, the following:

- 1. Institution and completion of proceedings necessary for changes and improvements in private and publicly-owned property, rights-of-way, or public utilities within or affecting the Project Area;
- 2. Assuring that all project activities are consistent with the City Comprehensive Plan, zoning ordinances, and all applicable laws and regulations within the Project Area to permit the land uses and development authorized by this Plan;

- 3. Imposition, wherever necessary, by conditional use permits or other means of appropriate controls within the limits of this Plan upon parcels in the Project Area to ensure their proper development and use;
- 4. Provision for administrative enforcement of this Plan by the City after development, wherein the City and the Agency may develop and provide for enforcement of a program for continued maintenance by owners of all real property, both public and private, within the Project Area throughout the duration of this Plan;
- 5. Building code enforcement;
- 6. Performance of the above actions and of all other functions and services relating to public peace, health, safety, and physical development normally rendered in accordance with a schedule which will permit the redevelopment of the Project Area to be commenced and carried to completion without unnecessary delays;
- 7. Institution and completion of proceedings necessary for the establishment of an LID under Chapter 17, Title 50, Idaho Code, or a BID under Chapter 26, Title 50, Idaho Code;
- 8. The undertaking and completing of any other proceedings necessary to carry out the Project;
- 9. Administration of Idaho Community Development Block Grants and other state and federal grant funds that may be made available for the Project;
- 10. Appropriate agreements with the Agency for administration, supporting services, funding sources, and the like;
- 11. The imposition, whenever necessary (by conditional use permits or other means as appropriate), of controls within the limits of this Plan upon parcels in the Project Area to ensure their proper development and use;
- 12. Joint funding of certain public improvements and coordination with the City's programs; and
- 13. Use of City labor, services, and materials for construction of the public improvements listed in the Plan, where appropriate and available.
- 14. The waiver of any hookup or installation fee for sewer, water, or other utility services for any facility owned by any public agency, including any Agency facility.

The foregoing actions to be taken by the City do not constitute any commitment for additional financial outlays by the City.

601 Maintenance of Public Improvements

The Agency has not identified any commitment or obligation for long-term maintenance of the public improvements identified. The Agency will need to address this issue with the appropriate entity, public or private, who has benefited from or is involved in the ongoing preservation of the public improvement.

700 ENFORCEMENT

The administration and enforcement of this Plan, including the preparation and execution of any documents implementing this Plan, shall be performed by the Agency and/or the City.

The provisions of this Plan or other documents entered into pursuant to this Plan may also be enforced by court litigation instituted by either the Agency or the City. Such remedies may include, but are not limited to, specific performance, damages, reentry, injunctions, or any other remedies appropriate to the purposes of this Plan. In addition, any recorded provisions which are expressly for the benefit of owners of property in the Project Area may be enforced by such owners.

800 DURATION OF THIS PLAN

Except for the nondiscrimination and nonsegregation provisions which shall run in perpetuity, the provisions of this Plan and the provisions of other documents formulated pursuant to this Plan shall be effective for twenty-four (24) years from the effective date of the original adoption of the 2003 Plan subject to modifications and/or extensions set forth in Idaho Code § 50-2904. The revenue allocation authority will expire on December 31, 2027, which date shall be deemed the termination date of this Plan except for any revenue allocation proceeds received in calendar year 2028.

This Plan shall terminate no later than December 31, 2027, except for revenues which may be received in 2028. Either on January 1, 2028, or if the Agency determines an earlier termination date:

- When the Revenue Allocation Area plan budget estimates that all financial 1. obligations have been provided for, the principal of and interest on such moneys, indebtedness, and bonds have been paid in full, or when deposits in the special fund or funds created under this Plan are sufficient to pay such principal and interest as they come due and to fund reserves, if any, or any other obligations of the Agency funded through revenue allocation proceeds shall be satisfied and the Agency has determined no additional project costs need be funded through revenue allocation financing, the allocation of revenues under Section 50-2908, Idaho Code, shall thereupon cease; any moneys in such fund or funds in excess of the amount necessary to pay such principal and interest shall be distributed to the affected taxing districts in which the Revenue Allocation Area is located in the same manner and proportion as the most recent distribution to the affected taxing districts of the taxes on the taxable property located within the Revenue Allocation Area; and the powers granted to the urban renewal agency under Section 50-2909, Idaho Code, shall thereupon terminate.
- 2. In determining the termination date, the Plan shall recognize that the Agency shall receive allocation of revenues in the calendar year following the last year of the revenue allocation provision described in the urban renewal plan.
- For the fiscal year that immediately predates the termination date, the Agency 3. shall adopt and publish a budget specifically for the projected revenues and expenses of the Plan and make a determination as to whether the Revenue Allocation Area can be terminated before January 1 of the termination year pursuant to the terms of Section 50-2909(4), Idaho Code. In the event that the Agency determines that current tax year revenues are sufficient to cover all estimated expenses for the current year and all future years, by September 1, of the then-current year, the Agency shall adopt a resolution advising and notifying the local governing body, the county auditor, and the State Tax Commission, recommending the adoption of an ordinance for termination of the Revenue Allocation Area by December 31 of the current year and declaring a surplus to be distributed as described in Section 50-2909, Idaho Code, should a surplus be determined to exist. The Agency shall cause the ordinance to be filed with the office of the County Recorder for Madison and the Idaho State Tax Commission as provided in Section 63-215, Idaho Code.

Upon termination of the revenue allocation authority of the Plan to the extent the Agency owns or possesses any assets, the Agency shall dispose of any remaining assets by granting or conveying or dedicating such assets to the City.

As allowed by Idaho Code Section 50-2905(7), the Agency may retain assets or revenues generated from such assets as loans; the Agency shall have the resources other than revenue allocation funds to operate and manage such assets. Similarly, facilities which provide an income stream to the Agency for full retirement of the facility debt will allow the Agency to meet debt services obligations and provide for the continued operation and management of the facility.

Upon termination of the revenue allocation authority of the Plan, to the extent the Agency owns or possesses any assets, the Agency shall dispose of any remaining assets by granting or conveying or dedicating such assets to the City.

900 PROCEDURE FOR AMENDMENT

The Plan may be further modified at any time by the Agency provided that, if modified after disposition of real property in the Project Area or after execution of an owner participation agreement, the modifications must be consented to by the developer or developers or the developer's or developers' successor or successors of such real property whose interest is substantially affected by the proposed modification. Where the proposed modification will substantially change the Plan, the modifications must be approved by the City Council in the same manner as the original Plan. Substantial changes for City Council approval purposes shall be regarded as revisions in project boundaries, land uses permitted, land acquisition, and other changes, which would violate the objectives of this Plan.

1000 SEVERABILITY

If any one or more of the provisions contained in this Plan to be performed on the part of the Agency shall be declared by any court of competent jurisdiction to be contrary to law, then such provision or provisions shall be null and void, shall be deemed separable from the remaining provisions in this Plan, and shall in no way affect the validity of the other provisions of this Plan.

1100 ANNUAL REPORT

Under the Law, the Agency is required to file with the City, on or before March 31 of each year, a report of the Agency's activities for the preceding calendar year, which report shall include a complete financial statement setting forth its assets, liabilities, income, and operating expenses as of the end of such calendar year. This annual report shall be considered at a public meeting to report these findings and take comments from the public.

Additionally, House Bill 560 adopted by the 62nd Idaho Legislature, Second Regular Session, codified at Idaho Code Section 67-450E, requires the Agency to comply with certain reporting requirements. On or before December 1 of each year, the Agency must submit to the online central registry certain administrative information and financial information, including information regarding bonds or other indebtedness. Failure to comply with the mandatory reporting requirements may result in compliance measures imposed by the Madison County Board of County Commissioners.

1101 APPENDICES, ATTACHMENTS, EXHIBITS, TABLES

All attachments and tables referenced in this Plan are attached and incorporated herein by their reference. All other documents referenced in this Plan but not attached are incorporated by their reference as if set forth fully.

Attachment 1

Description of the Project Area and Revenue Allocation Area Boundaries

The original project area adopted in 2003 is generally described as 2nd West on the west, 2nd East on the east, 1st North on the north, and 1st South on the south. The West 2nd South Hemming Site adds the area of West 1st South on the north, South 1st West on the east, properties on West 2nd South on the south, and South 2nd West on the west.

Original 2003 urban renewal revenue allocation area is more particularly described as follows:

A. Description of urban renewal project area:

Blocks 32, 33, 34, 37, 38, 39, 40, and the surrounding streets of the Rexburg Original Townsite, Madison County, Idaho; lying within Sections 19 and 30 of Township 6 North, Range 40 East of the Boise Meridian.

More particularly as follows:

Beginning at a point 49.5 feet East of the Southeast corner of said Section 19, thence North 819 feet to the Southwest corner of Block 20, thence West 2,376 feet to the Northeast corner of Block 31, thence South 759 feet, thence West 759 feet, thence South 879 feet to the Northeast corner of Block 46, thence East 3,135 feet to the Northwest corner of Block 8 of the Rigby Addition to Rexburg, thence North 819 feet to the point of beginning.

B. <u>Description of revenue allocation area:</u>

Blocks 32, 33, 34, 37, 38, 39, 40, and the surrounding streets of the Rexburg Original Townsite, Madison County, Idaho; lying within Sections 19 and 30 of Township 6 North, Range 40 East of the Boise Meridian.

More particularly as follows:

Beginning at a point 49.5 feet East of the Southeast corner of said Section 19, thence North 819 feet to the Southwest corner of Block 20, thence West 2,376 feet to the Northeast corner of Block 31,

thence South 759 feet, thence West 759 feet, thence South 879 feet to the Northeast corner of Block 46, thence East 3,135 feet to the Northwest corner of Block 8 of the Rigby Addition to Rexburg, thence North 819 feet to the point of beginning.

Less Lot 2 of Block 39 of the Original Rexburg Townsite.

Additional urban renewal/revenue allocation area (2009):

The West 2nd South Hemming Site Addition is included in the following description:

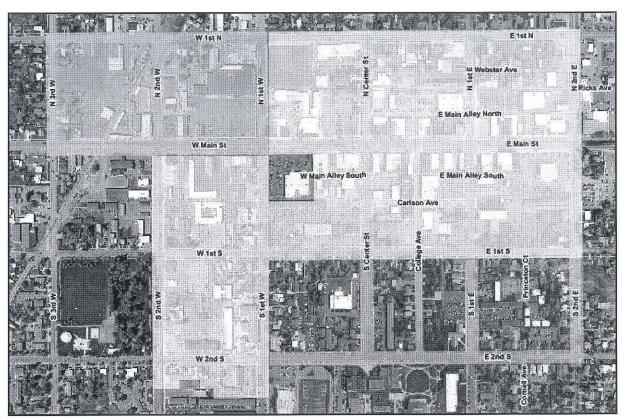
Beginning at a point 49.5 feet East of the Southeast corner of Section 19, Township 06 North, Range 40 E, Boise Meridian; running thence North 819 feet to the Southwest corner of Block 20; thence West 2,376 feet to the Northeast corner of Block 31; thence South 759 feet; thence West 759 feet; thence South 1,821.48 feet; thence East 209.59 feet; thence North 65.84 feet; thence East 148.20 feet; thence South 65.25 feet; thence East 82.73 feet; thence North 8.56 feet; thence East 17.25 feet; thence South 74.19 feet; thence East 409.58 feet; thence North 1,007.56 feet; thence East 2267.65 feet; thence North 818.96 feet to the point of beginning. Less the following: Lot 2, Block 39 of the Original Rexburg Townsite.

Additional urban renewal/revenue allocation area (2014):

The East 2nd South Area is described as the public right-of-way or easement that includes:

- 1) 2nd South Street from 1st West Street to and including its intersection with 2nd East Street
- 2) Center Street from 1st South to 2nd South Streets
- 3) College Avenue from 1st South to 2nd South Streets
- 4) 1st East Street from 1st South to 2nd South Streets
- 5) Princeton Court cul-de-sac
- 6) 2nd East Street from 1st South to 2nd South Streets

Attachment 2 Project Area- Revenue Allocation Area Boundary Map



E 2nd S Addition Downtown District

Terry L. Butikofer Community Development Consultant LEGEND

Downtown District Redevelopment Plan
Washington School Urban Renewal Plan

Printed July 24, 2014



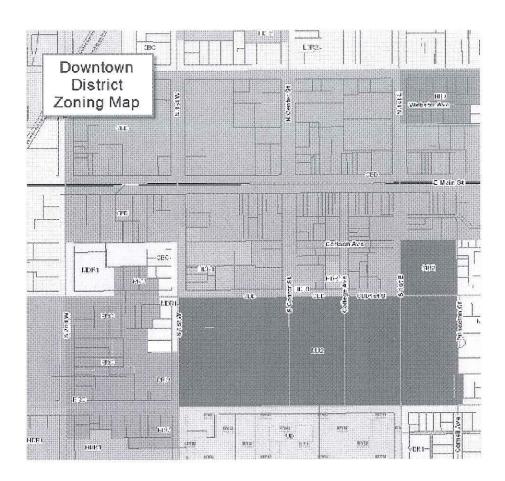
Attachment 3

Private Properties Which May be Acquired by Agency on a Voluntary Basis

- 1. No particular properties have been identified for acquisition by Agency, except as may be required for the objectives of the Plan.
- 2. The Agency also reserves the right to acquire any additional right-of-way or access routes near or around existing or planned rights-of-way.
- 3. The Agency reserves the right to acquire property needed to provide adequately sized sites for high priority projects such as public buildings, including but not limited to fire stations and/or police stations, infrastructure, public parking facilities, transit and transportation facilities, etc. (the exact location of which has not been determined).
- 4. The Agency reserves the right to acquire property needed to encourage certain demonstration projects which achieve the objectives of the Plan (the exact location of which has not been determined)
- 5. The Agency reserves the right to voluntarily acquire the junior high school site from Madison County School District No. 321 and surrounding properties on that block for redevelopment for both public and private projects.

Attachment 4

Map Depicting Expected Land Uses and Current Zoning within Revenue Allocation Area and Project Area



ATTACHMENT 5

Statement of Proposed Public Improvements, Costs, Revenue, Tax Impacts, and Financing Methods

Introduction

Expenditure of funds for projects is anticipated through 2028 with the assumption the projects could be completed by that date.

Anticipated costs of the urban renewal projects, revenue sources, estimated revenue allocations, and the amount of indebtedness required to complete the projects are shown in Attachment 5. Attachment 5 necessarily incorporates estimates and projections based on the Agency's completed activities, present knowledge, and expectations. The Agency may modify the presently anticipated urban renewal projects and use of revenue allocation financing or the related project costs if the Board of Commissioners of the Agency deems such modification necessary or convenient to effectuate the general objectives of this Plan. Any future modification will affect the estimate.

Attachment 5A also depicts estimated assessed value of new improvements through 2027, anticipated increases in assessed value through the development process, and increases as described in Section 504.4 of this Plan.

Attachment 5 also demonstrates the overall estimated impact of revenue allocation financing on all taxing districts in which the Revenue Allocation Area is located. The impact on individual taxing districts would be determined by those districts' then-current levies and the projected addition of private investment within the Revenue Allocation Area. Section 507 also addresses the impact on taxing districts and the levy rate.

The information contained in Attachment 5 assumes certain completed and projected actions. Under the provisions of the Act, the revenue allocation shall continue until any indebtedness is satisfied or the Project activity is completed. All activity and debt are projected to be repaid and completed no later than the duration period of this Plan. The total amount of any obligation and the amount of revenue generated by revenue allocation is dependent upon the extent and timing of private development. The total amount of any obligation and the amount of revenue generated by revenue allocation is dependent upon the extent and timing of private development. Attachment 5C summarizes actual expenses and revenues from fiscal year 2003-2013. Attachment 5C provides estimated annual revenues and costs from fiscal year 2014 through 2028. Should private development take longer to materialize or should the private development be substantially less than projected, then the amount of revenue generated could be substantially reduced and activity may continue for the full term of this Plan.

This Plan and attachments incorporate estimates and projections based on the Agency's present knowledge and expectations. The Agency may modify the project if the Board of Commissioners deems such modifications necessary to effectuate this Plan. This Plan proposes certain public improvements including utility improvements, streetscapes, street improvements, property acquisition, relocation costs, water and sewer improvements, public facilities or buildings, including but not limited to fire stations and/or police stations., and community facilities which will facilitate development in the Project Area.

Economic Feasibility Statement

The attachments with their various estimates and projections constitute an economic feasibility study. Costs and revenues are analyzed, and the analysis shows the need from public capital funds during the project. Multiple financing sources including proposed revenue allocation notes and bonds, annual revenue allocations, developer contributions, grant funds, City in-kind services, and other funds may be available. This attachment identifies the kind, number, and location of all proposed public works or improvements, a detailed list of estimated project costs, a description of the methods of financing illustrating project costs, and the time when related costs or monetary obligations are to be incurred (see Idaho Code § 50-2905). Based on these funding sources, the conclusion is that the project is feasible. The Agency may fund activities on a "pay as you go" basis.

The proposed timing for the public improvements may very well have to be modified depending upon the availability of funds anticipated.

Attachment 5A, <u>Estimated Net Taxable Value of New Private Development</u> (<u>Commercial/Residential</u>), lists actual and historical increases in tax assessments resulting from new development in the revenue allocation area from tax year 2003 to 2013. The table illustrates how the project's new development would generate net revenue to the Agency including reassessment cycles. Valuation increases for the tax years 2014 through 2019 are based largely on five phases of the planned Hemming development and projections of four phases of development for the Junior High site. Net property value increases are based on trends from the initial ten-year period commencing with tax year 2014.

Attachment 5B, <u>Estimated Annual Revenues</u>, shows the estimated revenue allocation funds through fiscal year 2028 dependent upon assumptions of the annual levy rates.

Attachment 5C, <u>Estimated Annual Revenues and Costs</u>, shows the contemplated schedule for expenditure of funds for the Agency's activities from fiscal year 2014 through 2028. The attachment also provides a description of the activity proposed. Attachment 5C provides a historical summary of revenues and expenses from fiscal year 2003 through 201.

Description of Public Financing Sources

<u>Revenue Allocation</u>. Revenue allocation financing (sometimes referred to as tax increment financing) applies the increase in property taxes within a defined area to public

infrastructure improvements. The improvements are designed to enhance the private development potential, thus, creating the additional assessed valuation. The process is initiated upon action of a municipality, whereupon the county assessor will establish the assessed valuation within the revenue allocation area for a base year. The incremental revenue may be applied directly as it is received by the authorized redevelopment agency or, more commonly, applied as a long-term revenue stream for the issuance of bonds or other debt obligations. Once this Plan has been fully implemented, the incremental revenue flows back to the appropriate taxing districts in the same proportion as the base revenue. Revenue Allocation has been available in Idaho since 1988 and is anticipated to be the major, and thus most essential, component for Plan financing.

Loans and Notes. Problematic with Revenue Allocation financing is the time delay from initiation of plan implementation and establishment of the base assessment roll. Several years may elapse before the incremental tax revenue stream can adequately demonstrate the strength necessary to issue bonds. Short-term bond anticipation notes issued by local lenders or underwriters are a means of providing the bridge financing necessary to begin development work. Bond proceeds can then be used to "take out" the notes. The Agency may borrow other funds from other sources as needed and authorized under this Plan.

Local Improvement Districts (LIDs). This financing mechanism is used to fund capital improvements and distribute the cost among a number of property owners. Cities and highway districts often use LIDs for local street and sewer projects. A series of ordinances are adopted to create the district, approve the assessment roll, and issue construction warrants and long-term bonds. The tax-exempt bonds are issued through bid or negotiated sale with revenue collection tied to the property tax system. Bond terms may vary between ten and twenty years.

SBA 504 Program. This program uses the public sale of reduced interest debentures to write-down commercial loans for commercial and limited industrial projects.

<u>Community Reinvestment</u>. Local lenders are making funds available at below-market interest rates in order to meet their Community Reinvestment Act obligations.

Idaho <u>Community Development Block Grant (ICDBG)</u>. In order to achieve the objectives set forth in this Plan, the City may submit an application from time to time for Community Development Block Grant funding. Such application must meet certain eligibility objectives. The grant is constrained to a specific list of eligible activities. However, Community Development Block Grant funding may be of some assistance in portions of the Agency's funding objectives.

Other State or Federal Funding. The City may seek direct state or federal funding for several of the projects shown on Attachment 5C.

<u>Developer Advances</u>. Given the delayed flow of revenue under tax increment financing, developer advances may be a desirable approach to initiate development projects. The terms of the advance would be negotiable on a project-by-project basis, but possible uses could be master

planning, project administrations, necessary legal work, and even preliminary public infrastructure work.

<u>City Advances</u>. City may provide advances or contributions for certain public improvements.

<u>Conduit Financing</u>. The Agency reserves the right to participate as a conduit financing vehicle for those projects described in this Plan using lease or revenue proceeds rather than revenue allocation proceeds as described in Section 510 of the Plan.

Financing Conclusion

This Plan has shown that the equalized valuation of the Revenue Allocation Area as a result of the initiation and completion of urban renewal projects pursuant to this Plan has increased from a base assessment value in 2009 to a current value (not including the base) of approximately \$37,942,751 in tax year 2013. With additional Agency activity, values should continue to increase.

4833-8855-2730, v. 4

Attachment 5A Estimated Net Taxable Value of New Private Development (Commercial/Residential) Rexburg Downtown Urban Renewal Project, as Amended (7-24-2014)

Construction Year	Tax Year	Fiscal Year Ending	Beginning Balance	New Construction	3% Inflation	Cumulative Total
2003-2012	2013	2014		-	120	37,942,751
2013	2014	2015	37,942,751	2,300,000	1,138,300	41,381,051
2014	2015	2016	41,381,051	800,000	1,241,400	43,422,451
2015	2016	2017	43,422,451	800,000	1,302,700	45,525,151
2016	2017	2018	45,525,151	5,000,000	1,365,800	51,890,951
2017	2018	2019	51,890,951	15,000,000	1,556,700	68,447,651
2018	2019	2020	68,447,651	15,000,000	2,053,400	85,501,051
2019	2020	2021	85,501,051	1,000,000	2,565,000	89,066,051
2020	2021	2022	89,066,051	1,000,000	2,672,000	92,738,051
2021	2022	2023	92,738,051	1,000,000	2,782,100	96,520,151
2022	2023	2024	96,520,151	1,200,000	2,895,600	100,615,751
2023	2024	2025	100,615,751	1,200,000	3,018,500	104,834,251
2024	2025	2026	104,834,251	1,200,000	3,145,000	109,179,251
2025	2026	2027	109,179,251	1,200,000	3,275,400	113,654,651
2026	2027	2028	113,654,651	1,200,000	3,409,600	118,264,251

- 1 Valuation increase for the period of 2014-2019 is based largely on projections of development for the old Junior High site and the Hemming project.
- 2 Inflation reflects estimated net property value increases based on 75% of the past inflation in the construction cost index.
- 3 Figures reflect combined estimated taxable values of new development from the entire Project Area, which includes the original 2003 Project Area, as amended in 2009 and 2014. 4 The 2013 combined adjusted base asssessment roll values for the original 2003 Project Area, the 2009 amended area, and the 2014 amended area is \$41,331,386.

Attachment 5B Estimated Annual Revenue Allocations Rexburg Downtown Urban Renewal Project, as Amended (7-24-2014)

		Fiscal Year			
Construction	Tax Year	Taxes	Estimated		Agency
Year	Assessed	Received	Valuation	Tax Levy Rate	Revenue
2012	2013	2014	37,942,751	0.015361844	582,871
2013	2014	2015	41,381,051	0.015515462	642,046
2014	2015	2016	43,422,451	0.015670617	680,457
2015	2016	2017	45,525,151	0.015827323	720,541
2016	2017	2018	51,890,951	0.015985596	829,508
2017	2018	2019	68,447,651	0.016145452	1,105,118
2018	2019	2020	85,501,051	0.016306907	1,394,258
2019	2020	2021	89,066,051	0.016469976	1,466,916
2020	2021	2022	92,738,051	0.016634676	1,542,667
2021	2022	2023	96,520,151	0.016801023	1,621,637
2022	2023	2024	100,615,751	0.016969033	1,707,352
2023	2024	2025	104,834,251	0.017138723	1,796,725
2024	2025	2026	109,179,251	0.017310110	1,889,905
2025	2026	2027	113,654,651	0.017483211	1,987,048
2026	2027	2028	118,264,251	0.017658044	2,088,315

¹ Estimated valuation is from Attachment 5A.

² The tax levy rates are estimated to generally increase 1% per year. 3 The Study assumes the combined tax levy rate is the same for the original 2003 Project Area, the 2009 amended area and the 2014 amended area. While there may be small differences, the combined levy rate creates a baseline for the Study.

Attachment 5C
Estimated Annual Revenues and Costs (Figures Shown in 000)
Downtown Urban Renewal Project, as Amended
(7-24-2014)

Fiscal Year>	2003-12	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	Totals
Beginning Balance		801	1,048	629	712	1,671	173	30	425	310	222	79	84	62	22	34	111	
Sources of Funds:																		
Revenue Allocation Estimate	1,402	417	583	642	089	721	830	1,105	1,394	1,467	1,543	1,622	1,707	1,797	1,890	1,987	2,088	21,875
Interest Imcome	7	2	က	-	4	-	(3)	1	-	ı.	(1)		-	(1)	(1)		-	15
Sale of Property					2,500													2,500
Borrowing				1			700	(100)	(009)	009		(009)	200	700	(200)	(100)	(009)	1
Total Sources of Funds	1,409	419	586	643	3,184	722	1,527	1,005	795	2,067	1,542	1,022	1,908	2,496	1,689	1,887	1,489	24,390
Total Funds Available	1,409	1,220	1,634	1,322	3,896	2,393	1,700	1,035	1,220	2,377	2,099	1,101	1,989	2,575	1,744	1,921	1,600	24,390
Uses of Funds:											-							
Admin./Prof. Services	68	က	10	10	25	20	20	10	10	20	20	20	10	20	10	10	20	327
Alley Improvements										200	200			200		800		2,300
County	323	75																398
Fire Dept. Building Addition			170								229							770
Fiberoptic Infrastucture				200									1,000					1,500
Hemming Infrastructure	48	85	100	100	100	100	100	100										733
Parking Facilities									700					2,000				2,700
Planning	64	σ					20											123
Property Acquisition & Demo	84				2,100	400						1,000						3,584
Storm Drainage						200		200				77.			200	200		2,000
Street Lights						400	200		200	200					300		400	1,700
Street Reconstruction							1,000			1,100	200		200		200		200	4,100
Street Sidewalks						300					400					200		1,200
Street Signals			22				300				300				400		_	1,075
Wastewater lines					V	200							400				200	800
Water lines						300					300						200	800
Total Uses of Funds	809	172	922	610	2,225	2,220	1,670	610	910	1,820	2,020	1,020	1,910	2,520	1,710	1,810	1,320	24,110
Ending Balance	801	1,048	629	712	1,671	173	30	425	310	222	79	81	6/	22	34	111	280	280